

Platte Valley Mule Deer Migration Corridor

Draft

Biological Risk & Opportunity Assessment

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Image credit: K. Cheesbrough

Table of Contents

Abbreviations	4
Introduction	4
Platte Valley mule deer migration corridor	5
Habitat	5
Herd management objectives and population trends	6
Primary Conservation Challenges and Opportunities	6
Protected areas	6
Wilderness and Wilderness Study Areas	6
No Surface Occupancy (BLM designation)	6
Visual Resource Management (BLM designation)	7
Conservation easements	7
Wildlife Habitat Management Areas	7
Sage Grouse Core Areas	8
Migration corridor protections	8
Big game crucial range	8
Zoning and Exurban Development	9
Fences	10
Roads	11
Energy Development	12
Oil and gas	13
Renewable energy	14
Transmission lines	14
Mining	14
Energy development in other jurisdictions	14
Trails and Recreation	15
Invasive Species	15
Cheatgrass	16
Habitat Improvement Initiatives	18

Methods	20
Segment development	20
Northern segments	20
Southern segments	20
Data collection	21
Data analyses	22
Area and linear distance	23
Numeric tally	23
Bottlenecks	23
Maps & data availability	23
Segment A (Dana Ridge/Elk Mountain)	25
Segment B (North Platte/Coad and Pennock Mountain)	33
Segment C (Cedar Hills)	40
Segment D (Beaver Hills/Baggott Rocks)	45
Segment E (Encampment River)	52
Conclusions	57
Literature Cited	57

Abbreviations

ACEC	Area of Critical Environmental Concern
ATV	All-terrain Vehicle
BBMM	Brownian Bridge Movement Model
BLM	Bureau of Land Management
CCWD	Carbon County Weed and Pest
DOI	Department of Interior
HWY	Highway
LaVA	Landscape Vegetation Analysis
NEPA	National Environmental Policy Act
NGO	Non-governmental Organization
NSO	No Surface Occupancy
ORV	Off-road Vehicle
OSLI	Office of State Lands and Investments
PVHP	Platte Valley Habitat Partnership
PVMDI	Platte Valley Mule Deer Initiative
RAM	Residential, Agricultural, and Mining
SERCD	Saratoga-Encampment-Rawlins Conservation District
SMA	Special Management Area
USFS	United States Forest Service
VRM	Visual Resource Management
WGFC	Wyoming Game and Fish Commission
WGFD	Wyoming Game and Fish Department
WHMA	Wildlife Habitat Management Area
WOGCC	Wyoming Oil and Gas Conservation Commission
WSA	Wilderness Study Area
WYDOT	Wyoming Department of Transportation
CR #	County Road
US #	United States Highway
WY #	Wyoming State Highway

Introduction

Platte Valley Mule Deer Migration Corridor

The Platte Valley mule deer migration corridor is located in Carbon County in south-central Wyoming. The corridor overlaps the Platte Valley Mule Deer Herd Unit. It encompasses deer hunt areas 78 and 79 on the west slope of the Medicine Bow Mountains (Snowy Range), and hunt area 81 on the east slope of the Sierra Madre Range. Elevation in the corridor ranges from 6,600 feet along the North Platte River to 9,500 feet in the Snowy Range. Land ownership within the corridor includes a matrix of public (49.32%) and private (50.34%) lands (Table 1). The Bureau of Land Management (BLM), United States Forest Service (USFS) and the State of Wyoming manage the public land throughout the Platte Valley mule deer migration corridor.

Migration along the corridor is complex and dynamic with some mule deer (*Odocoileus hemionus*) migrating long distances (80 miles) while others migrate far less (20 miles). Most mule deer within the Platte Valley herd unit are migratory, however there are some non-migrant individuals. The northern part of the herd unit has a higher proportion of these residents compared to other areas (Kauffman et al. 2015).

The corridor encompasses migration routes extending from four primary winter range areas, including Beaver Hills, south Encampment, east Saratoga (Cedar Hills), and north of I-80 (Kauffman et al. 2015). The corridor is based on these distinct wintering populations with southern migration routes that extend from Saratoga to the Colorado state line and northern migration routes that extend from Saratoga to north of I-80. Most deer wintering in the south follow the North Platte River south to summer ranges in Colorado. In the north, most deer head south and east from winter ranges along I-80. Summer ranges for Platte Valley deer include mountain ranges outside the Platte Valley (foothills surrounding North Park, CO), Sierra Madre Range, the slopes of Elk Mountain, and the Medicine Bow Mountains (Snowy Range).

Table 1. Land ownership in the Platte Valley mule deer migration corridor.

SEGMENT	BLM	USFS	PRIVATE	STATE	OTHER	TOTAL ACRES
Total	37,724.49	17,650.99	63,689.03	7,020.15	436.2	126,520.86
Percent	29.82%	13.95%	50.34%	5.55%	0.34%	100%

Habitat

The corridor includes subalpine and montane forests, mixed-mountain shrub, sagebrush-grasslands, cottonwood riparian and agricultural croplands. The forests are a mix of subalpine fir (*Abies lasiocarpa*), Engelmann spruce (*Picea engelmannii*), Douglas-fir (*Pseudotsuga menziesii*), lodgepole pine (*Pinus contorta*), aspen (*Populus tremuloides*) and scattered ponderosa pines (*Pinus ponderosa*), with associated understory vegetation. Big sagebrush (*Artemisia tridentata*), antelope bitterbrush (*Purshia tridentata*), and true mountain mahogany (*Cercocarpus montanus*) dominate the lower elevation winter ranges. The persistence of the Platte Valley mule deer herd is contingent on deer having the ability to move along the corridor between shrub-dominated winter habitats and higher elevation forb, grass, and mountain shrub summer/fall habitats. Changes in seral stages of vegetative communities to less

productive stages, severe drought and the conversion of habitat to residential and energy development have cumulatively reduced habitat for mule deer in the corridor.

Herd management objectives and population trends

The Wyoming Game and Fish Department (hereafter "Department") manages the Platte Valley mule deer population within 10% of a WGFC-approved "postseason" population size of 16,000 mule deer. This objective is based on the number of deer the habitat can sustain, and the desires of hunters and landowners. According to Department population models, the herd unit supported approximately 12,000 mule deer following the 2019 hunting season.

Deer seasons have been Limited Quota since 2013. Harvest has focused on the male segment of the population since the mid-2000s. The firearm hunting season occurs during the first two weeks of October, so mule deer are hunted on summer and transitional ranges, when they are less vulnerable and more dispersed.

Primary Conservation Challenges and Opportunities

Protected areas

While much of the Platte Valley mule deer migration corridor consists of intact open space, human development and the associated infrastructure can impair connectivity. Habitat protections are an important tool to help insure corridor viability. Currently much of the corridor is conserved under one or more protected habitat designations (Table 2). Primary land protections in the Platte Valley include Wilderness (USFS) and Wilderness Study Areas (BLM), No Surface Occupancy designations (BLM), Visual Resource Management areas (BLM), conservation easements and the Pennock Mountain Wildlife Habitat Management Area (WHMA). In addition, much of the migration corridor lies within sage grouse (*Centrocercus urophasianus*) core areas, or coincides with crucial habitat priorities identified by the Department, such as mule deer crucial winter range.

Wilderness and Wilderness Study Areas

Wilderness Areas, designated by federal land management agencies, are intended to maintain land in a natural state with minimal impacts from human activities. Permanent infrastructures, mechanized travel and motorized use are prohibited. Because of their relatively undisturbed nature, Wilderness Areas often provide important wildlife habitat. They are popular among backpackers and other non-motorized recreationalists, for similar reasons. In the Platte Valley, mule deer move thorough and in some cases summer in the Encampment River Wilderness, located along the Encampment River. Other important Wilderness Areas adjacent to the designated corridor include Savage Run, Platte River and Huston Park. Additionally, a subset of deer that winter in the Platte Valley spend the summer in the Mount Zirkel Wilderness in Colorado's Park Range. While Wilderness Areas provide migrating deer with protections from roads, motorized travel and land development, associated regulations can limit options for suitable habitat treatments.

No Surface Occupancy (BLM designation)

No Surface Occupancy (NSO) is a BLM designation that prevents surface disturbing activities in specific areas. Lands with this designation may include wilderness areas, cultural artifacts or sensitive spaces for wildlife. Areas identified as NSO are open to fluid mineral leasing, assuming that the lease can be developed by directionally or horizontally drilling from nearby acres without NSO limitations. The

current Rawlins Field Office Resource Management Plan includes 3,138 acres (2.5% of corridor) of NSO that overlap the designated migration corridor.

Visual Resource Management (BLM designation)

Visual resources are components of the landscape that make up the scenery of an area. The BLM classifies scenic values and visual qualities of public lands through the resource management planning process. Management classes reflect the degree of acceptable visual change in primary elements of the landscape. The designated migration corridor includes Class I, Class II and Class III designations. The amount of acres protected under each class appears parenthetically below. Class descriptions are excerpted from the Record of Decision and Approved Rawlins Resource Management Plan (2008).

- Class I provides for natural ecological changes only. This class includes primitive areas, some natural areas, some Wild and Scenic Rivers, and other similar areas where landscape modification activities are restricted. (1,974 ac)
- Class II areas are those areas where changes in any of the basic elements (i.e., form, line, color, or texture) caused by management activity should not be evident in the characteristic landscape. (43,371 ac)
- Class III includes areas where changes in the basic elements caused by a management activity may be evident in the characteristic landscape. However, the changes should remain subordinate to the visual strength of the existing character. (63,875 ac)

Conservation easements

Conservation easements are voluntary contracts between a willing landowner and a conservation organization. While the specifics of agreements vary, easements generally ensure that the encumbered land will be maintained as open space into the future. This typically includes transferring the right to subdivide a property to the entity that holds the easement. In nearly all cases the landowner can continue activities that are compatible with open space and conservation value, including ranching. Of the 63,690 acres of private land in the designated corridor, 14% is protected under conservation easement. The majority of these acres are in the Dana Ridge / Elk Mountain and the Beaver Hills / Baggot Rocks areas. As the human population grows in the Intermountain West, and pressure to develop private land continues, conservation easements can offer an important tool to protect open space and ensure landscape connectivity.

Wildlife Habitat Management Areas

WHMAs are lands that provide crucial wintering habitat for big game and important production areas for other wildlife. In addition, WHMAs help to protect adjacent private land from excessive ungulate use, especially during winter.

In the Platte Valley, the Department manages the Pennock Mountain WHMA. This 11,091-acre area encompasses the foothills below Pennock Mountain. Vehicle access is prohibited from December 1 to April 30 each year to reduce disturbance to wintering wildlife. Collection of shed antlers and horns is prohibited January 1- May 1 for similar reasons. Camping is allowed in designated areas and motor vehicles are allowed on designated roads. The land is managed through a cooperative agreement with the BLM and the WGFC.

Sage Grouse Core Areas

The current State of Wyoming Greater Sage Grouse Core Area Protection Executive Order, 2019-3, was issued by Governor Mark Gordon in August 2019. The executive order provides a process for managing development in sage grouse habitat across Wyoming and is the primary regulatory mechanism for sage grouse conservation in the state. The executive order outlines a Core Area Protection strategy, implemented by state agencies, that prioritizes the maintenance and enhancement of habitat and populations within Core Population Areas, Connectivity Areas, and Winter Concentration Areas, a combined area which supports 83% of the grouse population in the state. These protections include 71,531 acres associated with the South Rawlins and Hanna Core Population areas that overlap the Platte Valley mule deer migration corridor. The executive order also designates Non-Core Population Areas as sage grouse habitat with fewer stipulations for development, but where development should still be designed to maintain populations and habitats.

Projects in Core Population Areas, Connectivity Areas, or Winter Concentration Areas should avoid impacts first, minimize unavoidable impacts second and apply compensatory mitigation where necessary as a last resort. Preferred development plans avoid negative impacts in Core Population Areas and other Executive Order-delineated habitat through compliance thresholds and stipulations for development outlined in the Executive Order. Avoidance can be both spatial and temporal (Order 2019-3, Appendix E). Valid existing rights are recognized, with state-permitted activities allowed to continue subject to the terms, conditions and authorizations specified for the activity.

Migration corridor protections

The Governor's Executive Order on mule deer and pronghorn (*Antilocapra americana*) migration corridor protection (Order 2020-1) details a number of habitat protection measures specific to designated migration corridors. These measures do not apply to private lands. Within designated corridors, areas of varying use are classified as: bottlenecks, stopovers, high use, medium use and low use. The Order stipulates that no new surface disturbance or seasonal human presence will be permitted in bottlenecks. Surface disturbance and human activity during migration should be avoided in all stopover areas that correspond with high use portions of the corridor. In high-use areas that are not classified as stopovers, surface disturbance and human presence should be limited to levels consistent with the functionality of the corridor. Regardless of the corridor-use classification, development should occur outside of the designated corridor whenever possible. Valid existing rights are recognized, with state-permitted activities allowed to continue subject to the terms, conditions and authorizations specified for the activity.

Big game crucial range

Crucial range describes geographic areas or habitat components that play a substantial role in the ability of a population to maintain and reproduce over the long-term. In general, crucial winter range should be available and intact in order to sustain abundances that align with population management objectives. In the Platte Valley, most of the mule deer crucial range includes sage steppe, wherein shrubs and grasses provide critical winter forage. To minimize disturbance to wintering ungulates, the Department recommends that public land-management agencies minimize development activity in designated elk (*Cervus elaphus*), moose (*Alces alces*), bighorn sheep (*Ovis canadensis*), mule deer or pronghorn crucial winter range and crucial winter-yearlong range from November 15 – April 30.

Table 2. Existing habitat protections in Platte Valley mule deer migration corridor.

PROTECTED AREAS	TOTAL ACRES
BLM NSO	3,137.83
Wildlife Hunter Management Area	4.82
Visual Resource Management 0	17,293.66
Visual Resource Management I	1,974.29
Visual Resource Management II	43,371.48
Visual Resource Management III	63,874.86
Wilderness Study Area	1,974.21
Combined Crucial Habitat Priorities	4.82
Conservation Easement	9,208.4
Terrestrial Crucial Habitat Priorities	112,078.8
Wilderness Area	6,099.91
Sage-Grouse Core Area	71,531.27

Zoning and Exurban Development

The Intermountain West has experienced some of the highest rates of human population growth in the country, and Wyoming is no exception (Vias and Carruthers 2005, Kauffman et al. 2018). In many places, low-density housing development has outpaced other forms of land use (Brown et al. 2005). Low-density housing typically has a dispersed arrangement on the landscape, close proximity to undeveloped land and high coincidence with preferred wildlife habitats. People often are drawn to the same biological and physical characteristics as wildlife, including valley bottoms and riparian areas that provide essential resources for migrating wildlife (Hansen et al. 2005). Indeed, subdivisions and the corresponding infrastructure can negatively affect animal behavior and demography (Johnson et al. 2017, Polfus and Krausman 2012), alter plant communities, increase human-wildlife conflict, and reduce available management options (Wyoming Game and Fish Department 2017). In western Wyoming, mule deer increased their rate of movement through development and decreased the amount of time spent in stopovers that included exurban housing (Wycoff et al. 2018). This response functionally decreases the foraging benefits of migration, and risks animals arriving on seasonal ranges in suboptimal condition. Rural-residential development, especially on winter range, has also been linked to decreased recruitment, with twice the magnitude of effect on populations than other more commonly considered factors like weather (Johnson et al. 2017). Given fidelity to migration routes (Sawyer et al. 2019), mule deer likely lack the capacity to substantively alter movement paths to accommodate increases in rural housing development.

The entirety of the Platte Valley mule deer migration corridor lies in Carbon County. Development on private land primarily is regulated by the Carbon County Comprehensive Land Use Plan (Carbon County Board of Commissioners 2012), and informed by other management guidance, including the Saratoga-Encampment-Rawlins Long Range Land Use and Natural Resource Management Plan (Saratoga-Encampment-Rawlins Conservation District 2017). Zoning districts in the corridor include Residential, Agriculture and Mining; Forestry Production and Seasonal Recreation; Rural Residential Agriculture; and Residential single family. The amount of corridor acres in each district appears parenthetically below. Descriptions are excerpted from the Carbon County Zoning Resolution (Carbon County Board of Commissioners 2015).

- Residential, Agricultural and Mining. Preserve historic uses and open space areas of the County while simultaneously permitting ranching, agriculture, animal husbandry, forestry and mining in a manner that attains this purpose. All of the unincorporated area of the County not otherwise zoned is designated as the Ranching, Agriculture and Mining Zone. Minimum lot area: 35 ac. (63,789 ac)
- Forestry Production and Seasonal Recreation. Applied where timber production and seasonally accessible recreation uses are the desirable predominant uses and agriculture is the secondary use, and in which protection of the timber and recreational lands is essential to the general welfare. Minimum lot area: 5 ac. (10 ac)
- Rural Residential Agriculture. Areas of the County which are particularly suited to large-lot development that allow both agricultural and residential uses intermingled. In all cases, agricultural uses have supremacy over residential uses. Minimum lot area: 5 ac. (67 ac)
- Residential single family. Provide land for residential development that is typically single family detached and located within Town Expansion Areas and within or nearby Rural Centers. Minimum lot area: 1 ac. (98 ac)

As development continues in Carbon County, we encourage adherence to zoning regulations established in the Land Use Plan. Variances that allow parcels to be subdivided below minimum lot sizes should be considered carefully.

Fences

Physical barriers on the landscape, such as fences and roads, can complicate animal movement and migrations. Fences are a dominant feature across the West and can be both impermeable and semipermeable barriers impeding daily and seasonal wildlife movements. Fencing can exclude or restrict access to crucial resources (e.g. high-quality forage, water, seasonal ranges, and escape from predators), leading to population declines (Spinage 1992, Bolger et al. 2008, Harris et al. 2009, Sawyer et al. 2013, Jakes et al. 2018). Animals attempting to navigate fences often expend substantial energy when they are temporarily entangled or searching for a place to cross (Jakes et al. 2018, Seidler et al. 2018). Over time, increased stress and energy expenditure may reduce overall individual fitness and increase mortality rates (Jakes et al. 2018). In addition to impeding wildlife movement, fences also increase the risk of entanglement and direct mortality (Harrington and Conover 2006, Rey et al. 2012). While there are many different types of fence, woven wire fence with a single strand of barbed wire poses the greatest risk of mortality to ungulates (Harrington and Conover 2006). Ungulates attempting to cross this type of fence often become entangled between the barbed wire and stiff woven wire (Paige 2012), reducing the animals ability to free itself. Furthermore, juveniles are often separated from their mothers when

attempting to cross woven wire fences and thus experience increased risk of predation and starvation (Harrington and Conover 2006). As anthropogenic disturbances continue to increase on the landscape, implementation of wildlife-friendly fences is necessary to maintain habitat connectivity and migration corridors.

Large-scale wildlife-friendly fence conversion is an important tool to mitigate wildlife movement barriers (Paige 2012). Converting hazardous fences in migration corridors to wildlife-friendly fences can reduce fence entanglements, mortalities, and animal energy expenditure while increasing overall habitat connectivity. Various fencing modifications such as incorporating a smooth bottom wire, raising the bottom wire/lowering the top wire, installing pole-tops along choke-points, and using wood stays can improve permeability for wildlife while maintaining livestock confinement (Paige 2012). Wildlife-friendly fence conversion has been successful in increasing wildlife movement in pronghorn, white-tailed deer (*Odocoileus virginianus*), and mule deer (Burkholder et al. 2018, Jones et al. 2018, Jones et al. 2020).

Strategic placement of fence modifications may be just as important as the modification itself (Harrington and Conover 2006, Paige 2012, Burkholder et al. 2018). Fence conversions should be prioritized in areas where the risk of mortality is the highest, such as areas with high densities of ungulates, areas where ungulates frequently cross fences and near water sources or other natural concentration points (Harrington and Conover 2006). Throughout the Platte Valley, hundreds of miles of fencing are used to delineate land ownership, maintain livestock and manage resources. Using GPS collar data from Platte Valley mule deer movement and habitat use studies (Kauffman et al. 2015), Department staff and cooperators have developed proposed locations for wildlife-friendly fence conversions in mule deer migration corridors and high-use areas. The proposed fence conversions should help to mitigate mule deer movement barriers and restore habitat connectivity and corridor functionality.

Roads

Roads may impede daily and seasonal wildlife movements, exclude and restrict wildlife access to crucial resources, fragment habitat, and increase the risk of traffic related mortality. Wildlife can safely cross roads with low traffic volume, especially if right-of-way fencing is absent or wildlife friendly fence occurs adjacent to roadways (Sawyer et al. 2016). However, multiple lane roads with high traffic volumes such as highways and interstates are typically bordered with right-of-way fencing and often function as near-complete barriers to many wildlife species (Sawyer et al. 2014, Seidler et al. 2014). Once an animal has successfully navigated the right-of-way fencing, it becomes increasingly at risk of collision with vehicles. Collisions between vehicles and wildlife pose a significant threat to motorist safety and wildlife populations. In the United States, an estimated 1-2 million wildlife-vehicle collisions occur annually (Huijser et al. 2008). In Wyoming, an average of 6,000 wildlife-vehicle collisions occur each year. Major factors influencing collision risk include wildlife density, traffic speed and volume, wildlife resource availability along roadways, and temporal changes in wildlife and motorist behaviors (Gunson et al. 2011, Rea et al. 2014, Coe et al. 2015, Niemi et al. 2017, Colino-Rabanal et al. 2018, Laliberté and St-Laurent 2020). Understanding why, when and where wildlife-vehicle collisions occur is essential to developing effective mitigation measures.

Common mitigation practices to reduce wildlife-vehicle collisions include wildlife warning signs, speed limit reductions, reflectors, game-proof fences, and wildlife crossing structures (Riginos et al. 2013, van der Ree et al. 2015). Wildlife crossing structures such as underpasses or overpasses are increasingly used

to reduce collisions and maintain habitat connectivity (Huijser et al. 2008, Sawyer et al. 2012, Smith et al. 2015, Sawyer et al. 2016, Gilhooly et al. 2019). These structures, combined with game-proof fencing, effectively and drastically reduce wildlife-vehicle collisions (McCollister and Van Manen 2010, Sawyer et al. 2012, Huijser et al. 2016). Wildlife underpasses are easier and significantly cheaper to construct compared to overpasses.

Placement of wildlife crossing structures should be carefully considered to maximize mitigation efforts. Managers require extensive information regarding migration routes, species-specific preferences, and financial costs to make informed decisions on when and where wildlife crossing structures should be implemented on the landscape (Coe et al. 2015, Sawyer et al. 2016, Caldwell and Klip 2020). As mule deer show strong fidelity to migration routes, crossing structures (with game-proof fencing) should be constructed in areas where migration routes intersect high traffic volume roadways (Sawyer et al. 2012). GPS movement data can facilitate selection of specific locations in the Platte Valley where deer-vehicle collisions are most frequent. Given the large financial cost associated with wildlife crossing structures, less expensive mitigation measures (e.g., wildlife warning signs, speed limit reductions, reflectors, etc.) should be utilized when possible. Restoring habitat connectivity and corridor functionality will require effective collaborations with diverse stakeholders including WYDOT, private landowners, conservation districts, federal land management agencies, NGOs and county governments.

Energy Development

As human populations grow the demand for energy production continues to increase. While the energy industry is a major contributor to Wyoming's economy, the impacts associated with development can affect mule deer population dynamics and migration (Sawyer et al. 2017, Sawyer et al. 2019). The Platte Valley mule deer migration corridor currently does not overlap any large-scale energy development. Based on fossil fuel development potential and existing habitat protections, large-scale oil, gas, and coal developments are unlikely to be a substantial future use. The corridor is, however, close to several renewable energy projects and potential impacts from these types of developments are likely.

As part of the Wyoming Department of Environmental Quality Industrial Siting Division permitting process, proponents of commercial scale wind and solar projects must consult with the Department to assess wildlife considerations. Similarly, all renewable energy projects go through a county permitting process wherein some counties will require consultation with the Department. This is typically the case in Carbon County. Federal agencies will request comments on proposed federal mineral leases. In response, the Department will evaluate wildlife concerns on parcels where state permitting is required. The Department offers recommendations and guidelines based on the proposed development and the existing wildlife resources and protections within the project area. Compliance with Department-provided guidelines and recommendations is voluntary, unless otherwise stipulated by a permitting agency or entity (e.g. Governor's Executive Orders).

The WGFC Ungulate Migration Corridor Strategy specifies a case-by-case approach to recommendations on state and federal surface projects. Zero development is not sought as an outcome, or necessarily required to maintain function of migration corridors. Oil and gas surface occupancy within the corridor could be supported if a conservation plan detailing avoidance, minimization, rectification, and/or restoration is developed by the project proponents and the land management agency. Maintaining habitat function and achieving no significant declines in species distribution or abundance are key components to the Department's recommendations. This biological risk and opportunity assessment

could be used as a tool to identify where additional review and coordination is necessary to address migration corridor concerns and develop project-specific solutions.

It is important for managers to understand that the behavioral effects of energy development on mule deer can be long term and, as such, energy development mitigation measures should match the duration of that impact (Sawyer et al. 2017). Onsite mitigation is one method of minimizing development impacts and could be beneficial to species, like mule deer, that exhibit high fidelity to their seasonal ranges (Garrott et al. 1987, Monteith et al. 2014). Since onsite mitigation is not always possible, federal and state land managers could consider strategically foregoing leasing or reducing intensity of development in critical habitats to avert population-level impacts (Sawyer et al. 2017).

Oil and gas

Most of the corridor is classified by the BLM as having “low” oil and gas development potential. The highest oil and gas potential is in the northern portion of the corridor which corresponds with historical oil and gas production. State Lands in the corridor could experience future increases in oil and gas development as a means to meet fiduciary responsibilities. The Wyoming Board of Land Commissioners can condition the issuance of any oil and gas lease for the protection of the wildlife resources. If a parcel is wholly or partially within a designated migration corridor conditions are put on the lease. To date, no state or federal parcels have been permitted in the corridor since it was designated.

The Wyoming BLM holds four oil and gas lease sales per year. Once a lease is issued, the lessee has exclusive rights to develop the federal minerals within the lease. The BLM uses a variety of strategies to ensure the responsible development of federal minerals, including environmental analysis, lease stipulations, conditions of approval, inspection and enforcement and reclamation requirements.

Roads, pipelines, fences and other infrastructure associated with oil and gas development represent semi-permeable barriers for migrating deer. While deer usually can navigate these barriers, their migratory behaviors often are altered. Intensive levels of development within migration routes cause deer to increase their rate of travel, reduce use of stopover areas, and deviate from established movement routes (Lendrum et al. 2012, Sawyer et al. 2013). Deer unaffected by intensive development will spend up to 95% of the migration period in stopovers. This slows down the speed of migration, allowing mule deer to take advantage of the best available forage along their routes (Sawyer and Kauffman 2011). Increased levels of development in migration routes may also encourage detouring, consequently restricting the width of suitable migration habitat and potentially compromising the functionality of the corridor.

Research suggests that mule deer do not habituate to oil and gas development. Long-term avoidance of infrastructure reduces the size of important seasonal habitats, such as winter range or stopovers, and limits the number of animals that habitats can support. In addition, density-dependent effects can be exacerbated as deer congregate in remaining areas of undisturbed habitat (Gill and Sutherland 2000). Population declines associated with energy infrastructure avoidance can be long-term, if not permanent (Sawyer et al. 2017). Habitat use by migratory mule deer in the Sublette herd steeply declined when surface disturbance from energy development exceeded three percent of the migration route (Sawyer et al. 2019). Understanding development thresholds is an important component of evaluating the impacts of potential development and formulating appropriate mitigation strategies.

Renewable energy

Wind development is a fast growing industry. Given the corridor's proximity to reliable sources of wind power there likely may be interest in future wind development either near or within the corridor. Commercial scale wind energy developments in Wyoming typically coincide with open landscapes composed of sagebrush-steppe or grassland habitats. These habitats often are used by mule deer as crucial winter ranges and important transition ranges. The Chokecherry and Sierra Madre Wind Energy Project, with approximately 900 turbines, will be located west of WY 130 and the North Platte River. As currently designated, the corridor does not cross the North Platte River. Much remains to be learned, however, about the scope of indirect effects and the influence of large scale wind developments adjacent to migration routes.

Wind requires a larger landscape footprint per unit of energy than coal, oil, or natural gas (Kauffman et al. 2018). Consequently, the potential exists to displace mule deer or cause a loss of connectivity between necessary seasonal habitats including migration corridors.

Solar energy facilities have been proposed in areas across Wyoming, but the potential for future solar development in the corridor is unknown. Given the scope of ground disturbance that solar projects require direct loss of habitat could be substantial. Additional infrastructure required to operate and maintain these facilities, such as roads, could further fragment important mule deer habitats.

Transmission lines

Transmission lines carry power to other states and are likely to increase in both number and capacity as the wind industry expands in south-central Wyoming. Transmission lines and the associated infrastructure may affect mule deer through habitat degradation, displacement due to human disturbance, and habitat loss from service roads, structures and lines. The Rocky Mountain Power Gateway South and Gateway West projects are ongoing and bisect the corridor. In addition, the proximity of transmission lines could make the corridor more attractive for other renewable energy development projects, such as solar.

Mining

Sand, gravel and rock materials are essential for construction industries, snow and ice management, and road stabilization and maintenance. Currently there are no open-pit gravel and rock mines (quarries) in the corridor; however, there is interest in the development of a Limited Mining Operation on State lands. If demand for these materials increases, private, federal, and OSLI lands in the corridor could potentially be evaluated for the feasibility of open pit-mining.

Potential impacts to mule deer could include direct and indirect habitat loss and displacement. Mine components such as the pit, waste rock dumps, tailings, impoundments and haul roads could compromise corridor connectivity. Similar to other forms of energy development, increased vehicle traffic, equipment operation and noise related to mining activities could lead to avoidance. Open-pits that have not been adequately reclaimed would provide little or no value to mule deer (Cox et al. 2009).

Energy development in other jurisdictions

Energy development occurring outside of Wyoming can affect the corridor as well. Deer that migrate in the southern portion of the corridor continue along their migration routes to Colorado. Energy development in northern Colorado, specifically oil, gas, and solar, could affect the migratory behavior and population dynamics of Platte Valley deer. Portions of the corridor are currently experiencing

increased traffic activity along WY 230 and WY 130 as oil produced in Colorado is transported to the Sinclair Refinery. The increase in traffic could influence daily and seasonal movements of deer travelling through the corridor. Managers should work cooperatively with agencies and companies outside of Wyoming to minimize energy development impacts to both the corridor and the deer that travel within it.

Trails and Recreation

Throughout the United States, outdoor recreation has become increasingly common on wildlands. Hiking, mountain biking, horseback riding and off-road vehicle (ORV) use are common outdoor recreation activities (Cordell 2012). Of these, hiking, mountain biking and ORV use are rapidly increasing in popularity. In particular, all-terrain vehicle (ATV) use is projected to see a ~30-60% increase in ridership by 2060 (Bowker et al. 2012). In the Platte Valley, hiking, mountain biking, camping, shed antler hunting and ORV use are common recreational activities throughout the spring and summer. During fall and winter months, hunting, snowmobiling, cross-country skiing and snowshoeing become the dominant recreation in the Valley. As outdoor recreation grows in popularity, the frequency of human-wildlife interactions will likely increase. While non-motorized forms of recreation are often perceived to have minimal effects on wildlife (Taylor and Knight 2003), both motorized and non-motorized activities can have negative impacts (Taylor and Knight 2003, Courtemanch 2014, Larson et al. 2016, Wisdom et al. 2018).

Short-term, immediate behavioral and physiological responses to recreation have been documented in many wildlife species (Knight and Cole 1991, Taylor and Knight 2003, George and Crooks 2006, Naylor et al. 2009, Westekemper et al. 2018). In ungulates, disturbances caused by recreational activities often result in increased vigilance, reduced foraging times, and temporal or spatial displacement from preferred areas (Yarmoloy et al. 1988, Cassirer et al. 1992, Westekemper et al. 2018, Wisdom et al. 2018). For example, Wisdom et al. (2018) found elk avoided trails during recreational activities, and maintained large distances from recreators by moving to areas farthest from trails. As a result of these behavioral responses, ungulates may experience increased energy expenditure, increased stress, and reduced fecundity (Phillips and Alldredge 2000, Neumann et al. 2010). Long-term effects of outdoor recreation may result in avoidance of preferred habitats and altered movement patterns (Hamr 1988, Courtemanch 2014), however, these effects are difficult to quantify over large spatial scales characteristic of ungulate distributions. As outdoor recreation continues to increase on public lands, successful mitigation will require balancing management of both wildlife and recreation.

Invasive Species

An Invasive species is any species that is non-native to a system whose introduction is capable of causing ecological or economic harm. Although an invasive species can be terrestrial, aquatic, or even microbial, when it comes to impacting mule deer habitat in Wyoming, terrestrial invasive plants are a primary concern (Mule Deer Working Group 2018). These plants can affect native forage production, reduce important cover, change the hydrology of a system, alter natural fire regimes, increase erosion and change soil nutrients and properties (Wyoming State Weed Team 2003). Most invasive plant species do not have natural controls or competitors and can quickly overtake and degrade native wildlife habitats. Bare ground and disturbed sites can be colonized quickly by invasive plants (Sheley et al. 1999). As such, invasive species compound negative effects associated with other disturbances such as exurban

development, energy development, excess herbivory, wild and prescribed fires, establishment of roads and off-road vehicle use (Wyoming Game and Fish Department 2017).

Cheatgrass

Cheatgrass (*Bromus tectorum*) is a winter annual grass, meaning this species generally germinates from seed in late summer/early fall, with some germination occurring in the early spring. After fall emergence, cheatgrass will grow rapidly until colder temperatures slow above-ground growth of the seedlings. Interestingly, winter frost does not kill these cheatgrass seedlings or cause them to become dormant; rather their root systems continue to develop throughout the winter. Then, in the early spring, cheatgrass seedlings are ready to take full advantage of available water and nutrients while native perennial grasses are still dormant. These seedlings resume growth in the spring, produce copious amounts of seed, and die in late July/early August. Hence, cheatgrass is able to “cheat” in the spring, outcompeting native perennial grasses and spreading quickly, especially in disturbed areas (Mealor et al. 2013).

Cheatgrass invasion of native plant communities impacts the quality and quantity of more desirable and nutritious native forage species, thereby degrading habitats. Quality habitat is further threatened as cheatgrass increases fire frequency and intensity, potentially sterilizing root systems and seedbanks of native species and further promoting cheatgrass spread. Thus, the proliferation of cheatgrass effectively reduces native plant production, diversity and density and can, if left untreated, create monotypic stands of cheatgrass with little to no habitat value for wildlife.

This incredibly invasive annual plant has impacted much of the West, including Wyoming (DiTomaso 2000). Cheatgrass is recognized in the Wyoming State Wildlife Action Plan as an invasive species of special concern (Wyoming Game and Fish Department 2010, 2017). However, cheatgrass is not recognized as a designated noxious weed for the state nor for Carbon County which would provide legal authority to regulate and manage it.

Cheatgrass is not only established within important mule deer habitats in the Platte Valley Mule Deer Herd Unit, but has proliferated on southerly aspects within crucial migratory and wintering areas. Additionally, the elevational extent of cheatgrass continues to expand into important mule deer parturition areas and summer habitats due to increased temperatures and altered precipitation associated with climate change (Bradley et al. 2009) as well as anthropogenic disturbance (Nielson et al. 2011). Noseworthy (2015) created statewide cheatgrass distribution prediction models to look at the probability of cheatgrass establishment and to estimate the probability of cheatgrass impact across Wyoming. This presence/absence model suggests that cheatgrass establishment is substantial with approximately 50% of the state having a greater than 75% probability of establishment. Additionally, the model indicates that the Platte Valley is one of the areas of highest cheatgrass dominance and impact in the State (Noseworthy 2015). This is particularly true within the Platte Valley mule deer migration corridor (Fig.1). As such, cheatgrass mitigation and establishment prevention should be considered a priority for the health of the Platte Valley mule deer herd and corresponding habitats.

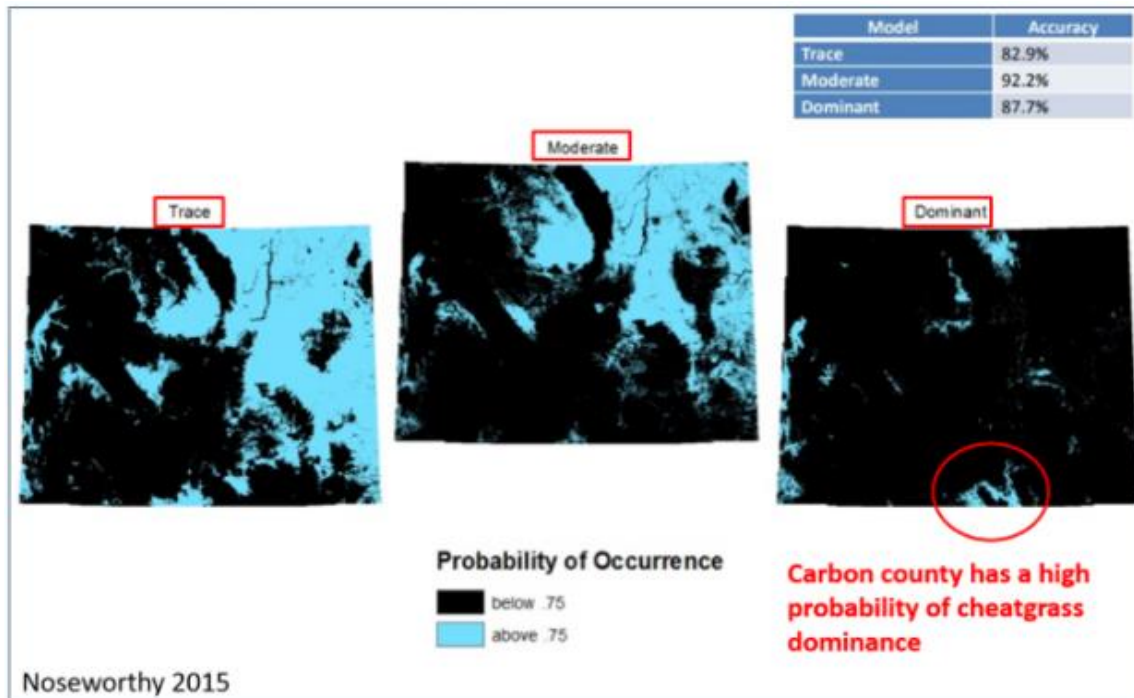


Figure 1. Statewide cheatgrass class model indicating that Carbon County, Wyoming has a high probability of cheatgrass dominance (Noseworthy 2015).

Coordinated efforts between the BLM, CCWP, SERCD, the USFS, and the Department to implement large-scale cross boundary aerial herbicide treatments have been successfully conducted for many years with a more targeted effort in important mule deer habitats since mule deer movement routes were identified. Alternate cheatgrass treatment trials were conducted in the Valley as well, including D7 soil bacteria treatment by the BLM and granular imazapic trials with UW on the Pennock WHMA. Aerial application of liquid imazapic has been the standard treatment for the last decade. However, recent approval of indaziflam for widespread use will allow managers to use this herbicide with the potential for longer-term cheatgrass suppression.

Other invasives

Although cheatgrass is currently the most prolific invasive plant in the Platte Valley, there are other invasives that are impacting mule deer habitat as well. In particular, leafy spurge (*Euphorbia esula*) has exploded along the riparian of the North Platte River throughout the herd unit. Leafy spurge is believed to have been introduced in the Valley over 30 years ago in hay purchased by a local landowner. The infestation has moved both up and down the North Platte River watershed since the first infestation was documented and is displacing native forage and cover species. Other invasive species impacting the migration corridor include, but are not limited to, Canada thistle (*Cirsium arvense*), musk thistle (*Carduus nutans*), houndstongue (*Cynoglossum officinale*), oxeye daisy (*Leucanthemum vulgare*), russian knapweed (*Rhaponticum repens*), and likely several others. Additionally, other annual grasses, such as medusahead and ventenata are starting to spread throughout other areas in the state and, if established in the Platte Valley, could become a significant threat to big game habitat and the mule deer migration corridor.

Habitat Improvement Initiatives

The Platte Valley is not only home to spectacular landscapes and wildlife, but it's also home to people who care deeply for those natural resources. Habitat improvement efforts have been taking place in the Valley for decades. Whether it's ranchers keeping large tracts of land intact, federal natural resource agencies ensuring habitats meets standards and guidelines for management objectives, the local conservation district working with landowners to make range improvements for livestock and wildlife, CCWP controlling invasive weeds across the county, or the Department working toward making winter forage for big game on WHMAs, there is a long standing tradition of land stewardship. However, in the past decade there has been a greater push to work more cooperatively to achieve large-scale conservation goals. Some of these efforts have stemmed from mutual interest to keep sage grouse off the endangered species list, while others have addressed issues with big game populations. After the establishment of a mule deer initiative in the Wyoming Range, local concern over the Platte Valley mule deer herd created the need for a local collaborative mule deer initiative in 2011.

Platte Valley Habitat Partnership

The Platte Valley Habitat Partnership (PVHP) was formed in May 2012, stemming from the collaborative efforts of the Wyoming Game and Fish Platte Valley Mule Deer Initiative (PVMDI). The PVHP was developed to establish effective partnerships to maintain and improve mule deer habitat throughout the Platte Valley. PVHP partners originally consisted of private landowners, concerned citizens, hunters, outfitters, members of SERCD, and the staff of the Department, BLM, University of Wyoming Extension, the USFS, and several NGOs. With these partners, an extensive, year-long collaborative effort was put into successfully completing the PVHP Mule Deer Habitat Plan which serves as the foundational document for the partnership and outlines PVHP's origins, the collaborative decision-making processes used, the decisions that were made, and the science explored to create desired conditions through projects and future monitoring (Platte Valley Habitat Partnership 2013). This plan was completed in August 2013 and the WGFC allocated \$500,000 to PVHP to be leveraged by at least 1:5 to help initiate habitat project interest and development. The PVHP submitted its first round of proposals in December 2013 with project implementation beginning in the spring of 2014.

The PVHP Habitat Plan outlines 6 major habitat Issues (Platte Valley Habitat Partnership 2013):

- Shrub nutritive quality
 - Increase young age class of preferred browse species
 - Improve digestibility and protein content of browse species
- Vegetative Production and Utilization
 - Increase herbaceous and shrub production
 - Adequate treatment size/scale to minimize impacts of grazing ungulates
- Species diversity and density
 - Increase diversity of plant types and age classes
 - Decrease presence of invasive plant species
- Aspen regeneration
 - Maintain healthy aspen stands
 - Increase aspen acreage, density, and young age class
- Riparian habitat
 - Improve watershed hydrology and stream health
 - Increase stream stability

- Migration barriers and disturbance
 - Development (energy, residential, fence, roads, etc.)
 - Travel management

Projects were developed to address the major habitat issues and generally fall into the following categories: shrub and aspen enhancements, fence conversions, invasive weeds, water developments, and habitat improvement equipment. Table 3 shows the projects completed through PVHP with total project costs of more than \$1,442,485 using a total of \$198,484 PVHP dollars, which were leveraged more than 1:7.

In addition to these efforts, prescribed grazing may provide opportunities for habitat enhancement. Grazing practices that maintain or increase the density, diversity and overall productivity of key forage species can be valuable for deer. Cooperative, landscape-level approaches to grazing that consider cross-boundary management and best practices can offer a productive path forward for both wildlife and livestock. Grazing management plans, however, should be site-specific, and should consider the distribution, timing, frequency and intensity of grazing, among other things.

Table 3. Projects completed through PVHP from 2014-2019.

PROJECT TYPE	ACRES/MILES/UNITS
Enhancements Shrub, aspen, etc.	10,635 acres
Fence Conversion	35 miles
Invasive Weed Treatments	> 13,400 acres
Water Developments	10
Habitat Improvement Equipment	DMS, Temporary Fencing, Fence Rollers

Since the PVHP’s inception there have been changes that have created new opportunities for doing mule deer habitat projects. This includes increased migration research through GPS collar studies and the BBMM analysis of the Platte Valley Collar Study which has resulted in the designated Platte Valley mule deer migration corridor. Having a defined migration corridor has helped to prioritize projects and compete well for funding. In 2018, the Secretary of Interior signed Secretarial Order 3362 to improve habitat quality of big game migration corridors and winter range on lands administered by the DOI, which has made big game migrations a priority for federal agencies and opened up additional funding sources. Additionally, the Medicine Bow National Forest has been undergoing a conditional NEPA process called the Landscape Vegetation Analysis (LaVA) project. Upon approval, LaVA will allow for new cross-boundary habitat treatment opportunities with the USFS. With these developments, the PVHP working group decided to create a large-scale landscape level, long-term collaborative proposal from the natural resource agency partners, rather than yearly piecemeal proposals from each individual agency. This proposal consists of ten years of proposed work through three phases (Table 4).

Table 4. The total project acres from this proposal are estimated costs and are subject to changes based on new opportunities or limitations.

PROJECT TYPE	PHASE I	TOTAL PROJECT (I-II)
Invasive Weed Treatments	14,380 acres	26,530 acres
Shrub Treatments	120 acres	440 acres
Conifer Removal & Aspen Enhancements	1,990 acres	6,820 acres
Fence Conversions	17 miles	77 miles
Water Developments	3	6
Estimated Project Costs	\$1,230,275	\$3,410,180

The partnerships that have continued to grow throughout the PVHP process are instrumental to implementing effective large-scale habitat projects for the Platte Valley mule deer herd. With continued support from the Department, the WGFC, and our dedicated partners, we hope to continue to collaboratively pursue opportunities to maintain and improve the crucial habitats within and around the Platte Valley mule deer migration corridor.

Methods

Segment development

We partitioned the migration corridor into biologically relevant segments to facilitate site-specific analyses and to focus our recommendations on meaningful sections of the herd (Fig. 2; Table 5). We began by dividing the corridor into a northern portion and a southern portion consistent with data that suggest limited interchange between animals that winter south of the Cedar Hills, and those to the north (Kauffman et al. 2015). From there, we split the corridor into three northern segments and two southern segments based on movement data (Kauffman et al. 2015), geography and timing of use.

Northern segments

- Segment A. Movement routes that cross I-80.
- Segment B. Movement routes in the northern portion of the herd that do not cross I-80.
- Segment C. High-use route near Cedar Hills that extends east to the Kenneday Peak.

Southern segments

- Segment D. Movement routes that extend from the Beaver Hills / Baggot rocks area south to Colorado. Note that this includes an eastern arm and a western arm.
- Segment E. Movement routes that encompass the Encampment area, south to Colorado.

Table 5. Total acreage and the percentage of corridor within each segment.

SEGMENT	TOTAL ACRES	% CORRIDOR
A	15,325.65	12.11%
B	39,749.39	31.42%
C	5,408.06	4.27%
D	52,572.31	41.55%
E	13,465.45	10.64%

Data collection

We used the best-available spatial inventories of conservation challenges and opportunities that coincided with the migration corridor. This included data from the Department and from numerous collaborators. Primary data contributors were USFS, BLM, WYDOT and Carbon County (Table 6). In some cases complete inventories of a challenge were not available. For example, the amount and type of fence was not well documented for each segment. We note cases wherein our results might be influenced by a lack of information.

Table 6. Spatial data sources used to evaluate biological risks and opportunities associated with the Platte Valley mule deer migration corridor.

DATA	SOURCE	YEAR THROUGH WHICH DATA ARE CURRENT	LIMITATIONS
BLM Fence Conversions (Range and Wildlife)	BLM	2020	
BLM Right-of-way	WGFD	Dates unavailable	
BLM-Fire	WGFD	2003	Incomplete inventory
Combined Crucial Habitat Priorities	WGFD	2015	
Conservation Easements	WGFD	2019	
County Zoning	Carbon Co	2019	
Fences	WGFD	Dates unavailable	Incomplete inventory
Grazing Allotments	WGFD	2004	

Habitat Treatments	WGFD	2020	Does not include historical BLM treatment data
Migration Corridor Use Segments	WGFD	2020	
OSLI Oil and Gas Leases	OSLI	2020	
Sage Grouse Core Areas Version4	WGFD	2015	
Snowfence Footprint	WYDOT	Dates unavailable	
Surface Mineral Ownership	WGFD	2015	
Terrestrial Crucial Habitat Priorities	WGFD	2015	
Transmission Lines	Rocky Mountain Power	Dates unavailable	
USFS – Wild and Prescribed Fire	USFS	2019	
USFS- Invasive Weeds	USFS	2020	Incomplete inventory
USFS Roads and Trails	USFS	2016	Does not include user-created trails
USFS-Wilderness/Protections	USFS	2019	
Wildlife Vehicle Collisions - WGFD	WGFD	2019	Collisions are likely underreported
Wildlife Vehicle Collisions - WYDOT	WYDOT/ WGFD	2019	Collisions are likely underreported
Wind Energy Projects	WGFD	Dates unavailable	
WOGCC Leases	WOGCC	2020	
Wyoming Roads	WGFD	Dates unavailable	

Data analyses

We quantified three types of variables to describe both conservation risks and opportunities: area (acres), linear distance (miles) and numeric tally (number). All analyses were conducted in ArcGIS Desktop using tools available through ArcToolbox (ESRI 2015).

Area and linear distance

Area and linear distance variables were calculated by intersecting the target data layer (e.g., land ownership) with the corridor segments and dissolving on the disturbance type and the segment boundary. We then added a field to the attribute table for the metric of interest (e.g. acres) and calculated the geometry.

Numeric tally

We calculated the number of structures or events, such as deer-vehicle collisions, within a segment by spatially joining the target data layer to the segment and tallying the associated number of occurrences.

Bottlenecks

Bottlenecks are portions of a migration corridor where animals are significantly physically or behaviorally restricted (Wyoming Game and Fish Department 2015a, Executive Order 2020-1). When the terrain allows, ungulates often fan out during migration, covering a wide swath of land. In bottlenecks, however, landscape features, development or other topographic constraints limit the width of the movement corridor. These narrow portions can be of high priority for conservation because the potential to sever the corridor or otherwise disturb animals is exacerbated at “pinch points” (Kauffman et al. 2018, Hilty et al. 2020). We identified bottlenecks by highlighting sections of the designated corridor where animals move through a geographically constrained space. We then visited each site in the field to better understand the landscape context, availability of alternate routes and possible reasons for animal movement through that location. These visits were followed by an evaluation of the timing of use and discussions with relevant landowners, agency personnel and Department staff. Bottlenecks identified herein reflect our assessment of biologically important areas where deer movement is confined to a geographically limited space.

Maps & data availability

In addition to the maps included in the summary of each migration corridor segment, an interactive mapping platform is available on the Department’s migration webpage (<https://wgfd.wyo.gov/wildlife-in-wyoming/migration/corridor-maps-and-data>). This resource allows landowners, working group members, stakeholders and members of the public to better visualize risks and opportunities at a site-specific scale. We encourage readers to take advantage of this tool.

Segment Overview. Platte Valley Mule Deer Migration Risk and Opportunity Assessment

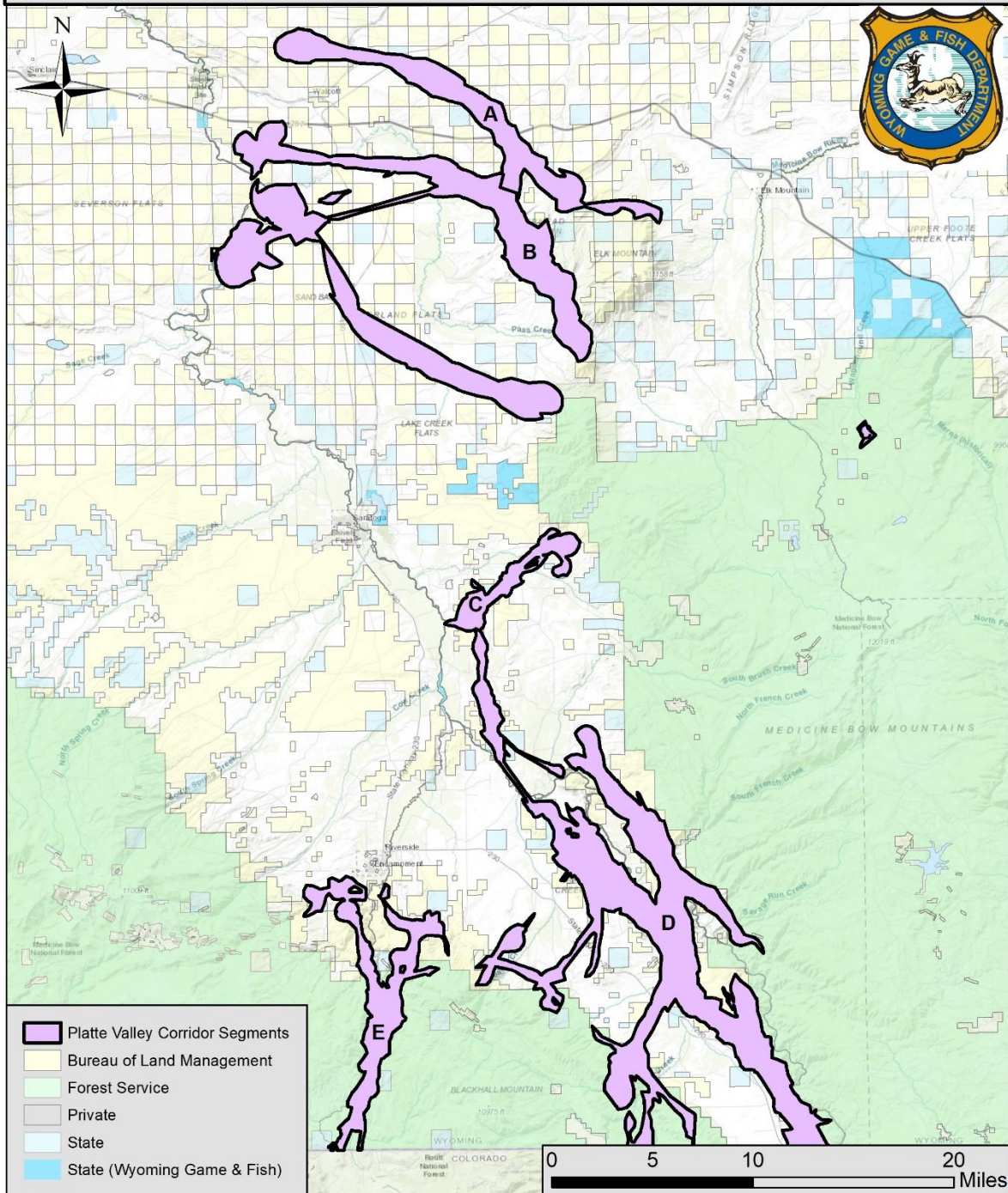


Figure 2. Segments associated with the Platte Valley mule deer migration corridor. Segments facilitated site-specific analyses and helped to focus recommendations on meaningful sections of the herd.

Segment A (Dana Ridge/Elk Mountain)

Peak use: March 15-May 15 (spring), September 15 – December 1 (fall)

Segment A represents the northernmost portion of the Platte Valley mule deer migration corridor and includes migration routes that extend from north of I-80 southeast approximately 20 miles to Halleck Ridge and Elk Mountain (Fig. 3). Segment A encompasses 15,325 acres with 36.8% of the segment containing stopover areas and 2.6% high use areas.

In early spring (March-April), many mule deer leave winter ranges north of I-80 near the North Platte River and travel southeast across Saint Mary’s Ridge to Dana Ridge. Mule deer will spend considerable time in a series of stopover areas north of I-80, including Saint Mary’s Hill and Dana Ridge North. These stopover areas are characterized by high desert sagebrush basins, rolling topography, scattered juniper ridges, and rocky outcrops. As deer head south along Dana Ridge, many will cross underneath I-80 via a machinery underpass at milepost 244 and continue moving towards summer ranges near Halleck Ridge and Elk Mountain. Stopover areas south of I-80 include Dana Ridge South and Halleck Ridge along Rattlesnake Creek. Mixed-mountain shrublands, aspen stands, and forest fringe habitats on the north slope of Elk Mountain provide key stopover areas in the southern extent of Segment A. In fall (October-November), mule deer return to winter ranges north of I-80 using these same series of stopovers.

The land ownership pattern in this segment is entirely “checkerboard” with alternating sections of public and private land (Table 7). The majority of the private lands are working agricultural landscapes. The mix of land ownership may provide opportunities to collaborate with federal land managers and private landowners to conduct larger-scale habitat treatments for the benefit of mule deer. To ensure that the functionality of Segment A is maintained, it is imperative that the Department, land management agencies, and private land owners continue to coordinate and communicate.

Table 7. Land ownership in Segment A.

SEGMENT A	BLM	USFS	PRIVATE	STATE	WGFC	OTHER	TOTAL
Acres	5,757	0	8,428	1,140	0	0	15,325
Percent	37.6%	0%	55%	7.4%	0%	0%	100%

Risks and opportunities

Habitat protections

Approximately 57% of Segment A is within Hanna Sage-grouse Core Area. The southeast portion of the segment coincides with the Department’s Terrestrial Enhancement Priority for Platte Valley mule deer (Wyoming Game and Fish Department 2015b). This segment overlaps significantly (98.5%) with the Department’s Terrestrial Crucial Habitat Priorities including sage-grouse core area protections and big game crucial range protections for mule deer, elk and moose. Segment A also encompasses 2,180 acres of private land protected under permanent conservation easements (Table 8).

Nearly 300 acres of this segment are designated NSO by the BLM. There are no BLM identified ACECs, SMAs, or WSAs in this segment. The majority of Segment A overlaps with the BLM’s VRM Class II or Class III protections. Energy development on the 978 acres of BLM classified as VRM Class II would likely be limited, however the scale of development on VRM Class III areas could be less restricted.

Table 8. Existing habitat protections in Segment A.

SEGMENT A	BLM NSO	CONSERVATION EASEMENTS	CRUCIAL HABITATS	SAGE-GROUSE CORE	VRM CLASS II	VRM CLASS III
Acres	294	2,180	15,098	8,781	978	14,349

Roads

Segment A contains 90.8 miles of roads (Table 9). From 2010-2019, eight mule deer mortalities associated with vehicle collisions were recorded in Segment A. All of these mortalities were on US 30 and I-80. Due to the limitations of carcass data collection and reporting practices these mortality records may not account for the total scope of deer-vehicle collisions.

The majority of roads in Segment A are two-track routes which provide access to undeveloped areas of public and private land. Generally, these types of roads receive light local and recreational traffic. CR 400 (Rattlesnake Road) is a gravel road that bisects the segment. This county road receives moderate use spring through summer. Traffic activity typically increases on CR 400 during the fall hunting seasons. Negotiating rural county roads does not appear to be problematic for deer in this segment, however development of rural roads for energy or residential use could threaten mule deer movements and stopover areas.

US 30 is a paved two-lane highway that overlaps Segment A. Traffic volume on US 30 has recently increased due to energy development projects near Hanna and Medicine Bow. This increase in traffic could make crossing US 30 more risky for migrating mule deer. When I-80 closes due to severe weather events, US 30 often is used as an alternative route and subsequently traffic increases. This shift in traffic to US 30 can increase the risk to deer moving along the roadway and attempting to cross. Recently, during weather related closures, WYDOT has closed both routes simultaneously which has moderated these traffic pulses.

The construction of I-80 was completed in 1970 and severed the migration routes for thousands of pronghorn and mule deer. Deer traveling in Segment A successfully cross underneath the Interstate through a machinery underpass at milepost 244. In the 1970s, Lorin Ward studied the effects of I-80 on deer migrations. He found that 37-60 deer-vehicle collisions occurred each year on the portion of Interstate that intersected Dana Ridge. Ward estimated that 1,000 mule deer crossed the Interstate at this location each spring and fall (Ward 1982). Following the construction of I-80, an eight-foot-tall game fence was installed along this stretch of interstate in an attempt to funnel wildlife to concrete tunnels. Ward, however, found that most of the small underpasses/tunnels were not used by deer. Today, an

estimated 300 mule deer migrate across this portion of the Interstate compared to 1,000 deer in the early 1970s.

I-80 represents a significant bottleneck in Segment A. Despite ample crossing opportunities through small concrete tunnels the majority of mule deer that migrate in this segment only cross at the underpass at milepost 244. Restoration of migrations through wildlife crossing structures has received serious consideration in recent years. These wildlife-crossing projects could benefit deer by facilitating more movement across I-80, thereby improving the connectivity and integrity of the migration corridor.

The Union Pacific Railroad runs the entire width (0.67 miles) of Segment A north of US 30. The railroad is open year-round and the railroad grade is typically free of snow through the winter. As mule deer move through this portion of Segment A they could be drawn to spend more time near/on the snow-free right-of-way, which could increase the risk of train-deer collisions. From 2010-2019, Department managers documented one train-deer mortality in this segment. The right-of-way is difficult to access so these mortality events are likely under reported/documented.

Table 9. Miles of mapped roads by type in Segment A.

SEGMENT A	BLM	COUNTY	USFS	LIGHT DUTY	INTERSTATE	STATE HWY	TWO-TRACK	US HWY	TOTAL
Miles	0.0	3.5	0.0	8.1	1.3	0.0	77.1	0.9	90.8
Percent	0%	3.8%	0%	8.9%	1.3%	0%	85%	1%	100%

Fences

Agriculture is the primary land use in Segment A therefore fences are necessary for livestock management, keeping livestock off roadways, and marking property boundaries. There are approximately 6.7 miles of fence spanning Segment A and deer must cross at least eight fences as they migrate. A complete assessment of fence locations and types is lacking and it is probable that there are existing fences that were not accounted for in the fence data used for these analyses. Many of the fences throughout this segment are a multi-strand barbed or woven wire configuration. The current fence design/configurations in Segment A may impede or otherwise complicate deer movement.

Many mule deer in this segment cross US 30 through a narrow corridor between mileposts 240 and 241. Mule deer that cross here must negotiate woven wire right-of-way fences and an additional woven wire fence that runs adjacent to the old highway grade on the northside of US 30. The railroad, which runs the entire width of this segment north of US 30, is fenced with multi-strand barbed wire. Taken together, this fence combination likely represents a substantial obstacle for deer moving through the segment.

The concrete tunnels and span bridges along I-80 in Segment A have fences and/or gates at the entrances. These fences and gates are used to manage livestock movement through the underpasses, but their current configuration can be hazardous as deer attempt to traverse the structures. Camera

traps at the I-80 underpasses have shown that the current design of these fences may deter some mule deer from crossing underneath the Interstate.

Several snow fences (approximately 10) are located on the south side of I-80 between mileposts 244 and 245. As previously described, this is an important crossing area for mule deer. Snow fences may not pose the same level of hazard to migrating deer as other fence types, however careful consideration should be given when siting additional snow fences in these key crossing locations as they could deter or completely prohibit mule deer from using I-80 crossing structures.

Neither the Department nor other land management agencies have converted fences to a wildlife-friendly design in this segment. A concerted effort could be made to examine existing fence types and convert old woven wire and hazardous fences to wildlife-friendly specifications. Several sequential fence and roadway barriers exist in Segment A (Fig. 4). Improvements to any or all of these barriers would be beneficial to mule deer.

Energy Development

Currently, there is no coal potential described on BLM lands within Segment A and no large-scale wind or solar developments. The potential wind and solar development given coincidence with sage-grouse core habitat is limited, however, this segment does overlap the Executive Order 2019-3 Sage-Grouse Final Core Transmission Corridor. This two-mile-wide corridor, which lies between Saint Mary's Creek and US 30, represents the State of Wyoming's preferred alternative for routing electric transmission lines to service existing approved energy projects in southern Wyoming.

A 500 kV transmission line (Rocky Mountain Power Energy Gateway Project-Gateway West) and ancillary facilities are currently under construction on private and public lands in Segment A. In late 2019, three 500 kV single circuit steel lattice segment structures were built within the segment. One mile of existing road will be used by crews to access structures during the construction and post-construction phases. Approximately 1.4 miles of existing road improvements occurred in addition to construction of 0.3 miles of new road. Temporary transmission line roads that coincide with this segment include 0.2 miles of road that will be used during the construction phase (estimated completion in December 2020).

The Energy Gateway Project-Gateway South transmission line will be constructed within 300 feet of the Gateway West transmission line. Construction crews likely will travel on access roads that were constructed for Gateway West, which could reduce the development of additional roads in this segment. Construction on this line will begin in 2021 and be completed in 2023. The BLM and private landowners anticipate that the company will restore and re-vegetate disturbed areas. While mule deer may tolerate transmission line structures once they are complete, roads and increased traffic associated with construction could have impacts on deer movement and habitat use.

Currently, the BLM has authorized leases on 5,087 acres in Segment A, with no pending leases or applications for permits to drill. There are three oil wells on BLM lands in Segment A, but none are active. The BLM's potential for oil and gas development in Segment A is mostly low. Approximately 780 acres of stopover area, in the Saint Mary's Hill area, is classified as moderate for oil and gas potential. Several major pipelines follow the I-80 right-of-way. In this segment, the BLM considers 313 acres BLM lands suitable for oil and gas leasing. Currently, there is limited oil and gas development on private lands north of I-80. The potential for future oil and gas expansion on private lands is unknown.

Mining

There are no ongoing mining operations in Segment A. There is no information to suggest that this will be a significant future land use.

Trails and recreation

There are no designated trails within Segment A and dispersed recreation is minimal on public lands given checkerboard land ownership. The limited recreational uses include: off-road vehicles, hiking, hunting, horseback riding, camping, and shed antler collection. The WGFC regulation on shed antler collection encompasses most of Segment A. The portion of Segment A north of US 30 is excluded from the regulation, however human presence and disturbance on public lands during the winter has been fairly limited. It may be worthwhile for Department managers to monitor levels of winter recreation to determine whether the current shed antler collection closure displaces shed hunters to previously unused or low activity areas.

Invasive species

Cheatgrass exists in this segment, although it is generally found along roadways and other disturbed sites. Threats of significant cheatgrass invasion remain high in Segment A.

Zoning and exurban development

Private land (8,430 acres) in Segment A is zoned entirely for residential, agricultural and mining use. The primary current land use is agricultural production, which provides important open space for wildlife. Since this segment is entirely checkerboard the risk of wide spread exurban development is low.

Habitat improvement initiatives

The Department and partner agencies have conducted relatively few habitat improvement projects specifically for the benefit of mule deer in Segment A. The primary habitats in Segment A are high desert shrublands, interspersed with areas of mixed-mountain shrubs, introduced irrigated meadows and isolated aspen stands. Many of the key plant communities are progressing into late-seral states and are heavily hedged. Late-seral state shrub communities tend to be in a less than optimal condition in terms of mule deer forage. Habitat treatments in the form of controlled grazing, prescribed fire, herbicide applications or brush mowing could be used throughout Segment A to stimulate plant productivity.

Positive relationships with landowners are paramount to habitat improvement and migration protection efforts in Segment A, as more than half of the segment is private land. The overlap of sage-grouse core area necessitates additional planning and coordination for habitat enhancement initiatives along with careful design, project implementation and monitoring. The Department should consider coordinating with landowners, land management agencies and stakeholders to identify additional opportunities for conservation easements, specifically near potential I-80 wildlife-crossing structure locations.

In 2015, PVHP partnering entities (BLM, SERCD, WGFD, and private landowners) completed a willow (*Salix spp.*) planting and riparian exclosure along Rattlesnake Creek in Segment A. This effort was followed by a brush mowing treatment designed to reduce the encroachment of sagebrush along Rattlesnake Creek. The reduction of sagebrush from riparian banks has allowed willows and other riparian plant species to re-establish. Additional riparian enhancement projects along Rattlesnake Creek could improve bank stability, plant productivity and forage for mule deer, livestock, and other wildlife in Segment A.

Bottleneck

I-80 represents a significant bottleneck in the migration corridor and is located in Segment A (Fig. 3). This area, Dana Ridge (I-80 milepost 239-246), was also identified as a Wyoming Wildlife and Roadways Initiative top priority project area. Improvement of current crossing structures in this area should be considered to maintain the viability of mule deer migration this bottleneck. Construction of additional I-80 wildlife-crossing structures should also be considered in this Segment.

Segment A Platte Valley Mule Deer Migration Risk and Opportunity Assessment

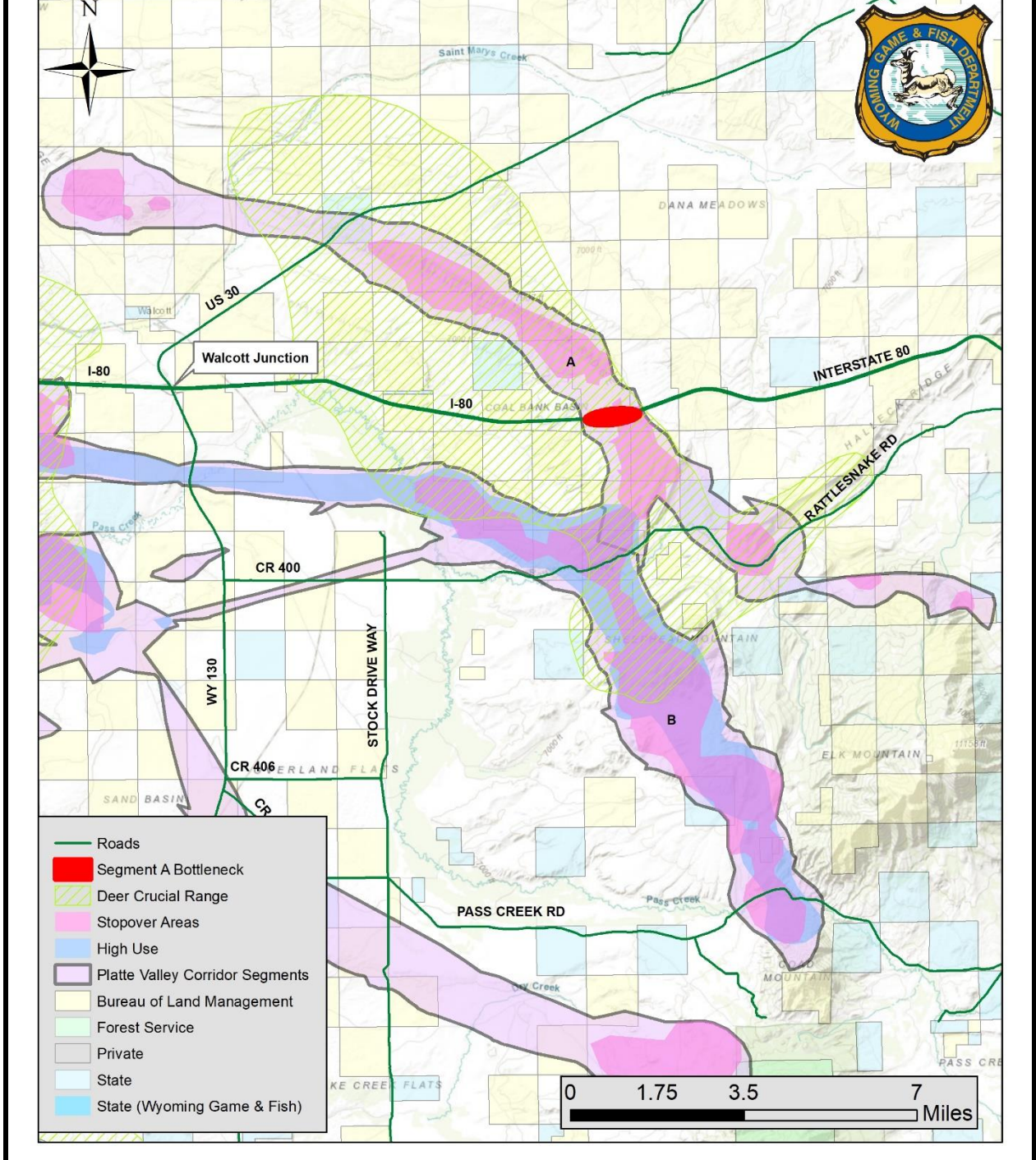


Figure 3. Segment A location and primary geographic features in the Platte Valley mule deer migration corridor, including the Dana Ridge bottleneck.

Segment A Platte Valley Mule Deer Migration Risk and Opportunity Assessment

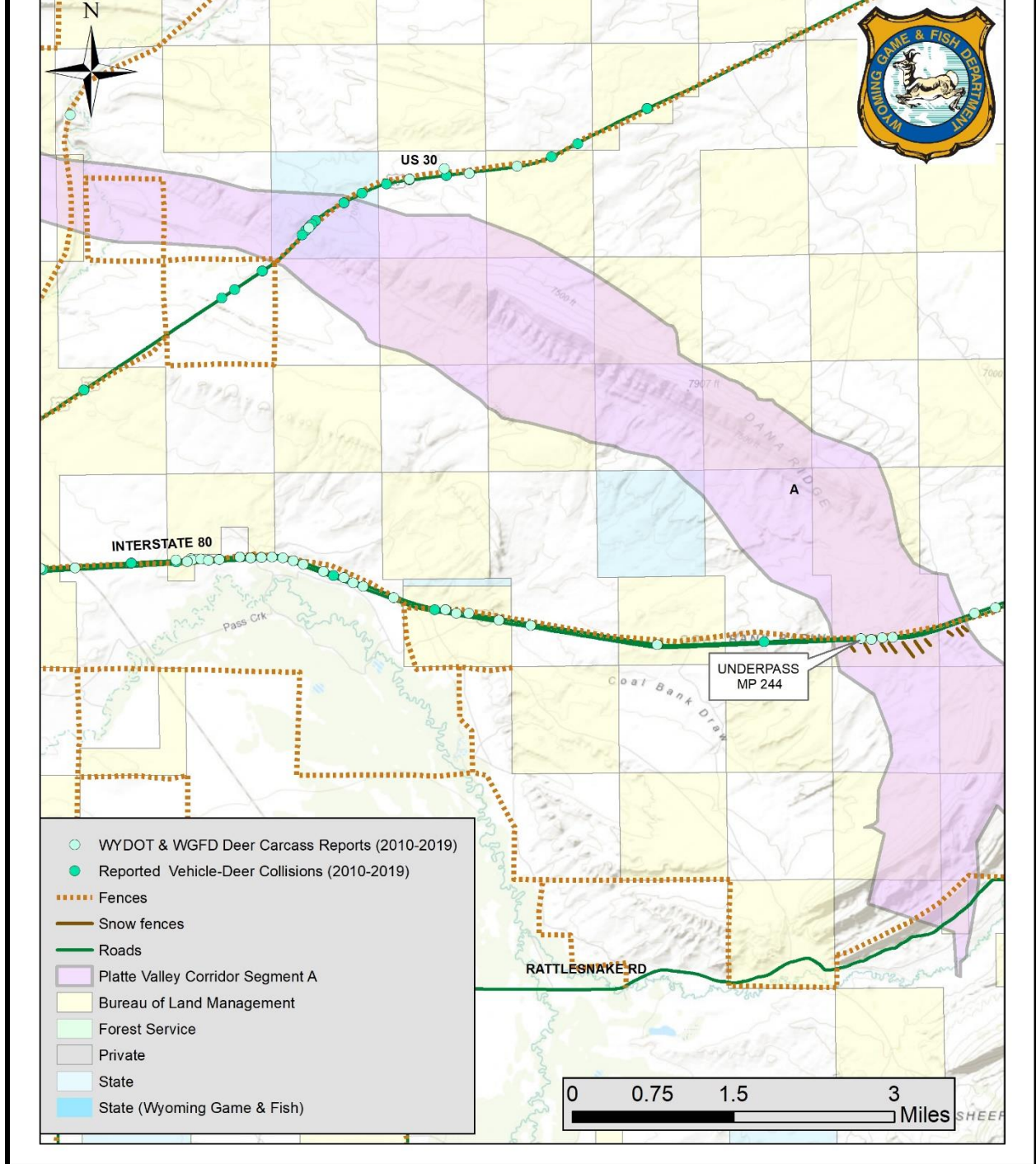


Figure 4. Important biological risks and opportunities in Segment A of the Platte Valley mule deer migration corridor.

Segment B (North Platte/Coad and Pennock Mountain)

Peak use: April 1– June 1 (spring), October 15 – December 31 (fall)

Segment B includes migration routes that extend from the North Platte River east approximately 20 miles to Coad and Pennock Mountain (Fig. 5). This Segment D encompasses 39,749 acres with 38% of the segment containing stopover areas and 41% high use areas. The distance mule deer travel in this segment differs year-to-year depending on weather conditions. In years with heavy snowfall, deer winter along the North Platte River west of WY 130. During winters with less snowfall, many deer will only travel as far as the foothills of Elk Mountain to winter.

Segment B contains two main “arms” extending from winter range areas near the North Platte River. The terminus of the northern arm is on Coad Mountain, while the southern arm ends at Pennock Mountain. In the spring (April-May), many mule deer leave winter ranges near the North Platte River west of WY 130 and travel east across Overland Flats to Dana Ridge South. They spend a substantial amount of time in stopover areas along Dana Ridge South after which they head to stopovers on Sheephead Mountain and then the foothills of Coad Mountain. The stopover areas along the North Platte are characterized by hogbacks and high desert sagebrush basins while Sheephead and Coad Mountain stopover sites consist of isolated aspen/deciduous stands, mixed-mountain shrubs, and conifer forest edges. Other deer that travel in this segment, winter near the North Platte and migrate southeast between Overland and Lake Creek Flats, stopping over in the mixed-mountain shrublands and aspen stands along the foothills of Pennock Mountain before heading to higher elevation summer ranges in the Medicine Bow Mountains. In the fall (October-December), mule deer return to winter ranges along the foothills of Elk Mountain or the North Platte River.

Land ownership consists primarily of private land (66.4%). Land ownership west of WY 130 is “checkerboard” with alternating sections of private and public land (Table 10). The majority of the private lands in this segment are working ranches.

Table 10. Land ownership in Segment B.

SEGMENT B	BLM	USFS	PRIVATE	STATE	WGFC	OTHER	TOTAL
Acres	11,316	104	26,402	1,699	0	228	39,749
Percent	28.4%	0.3%	66.4%	4.3%	0%	0.6%	100%

Risks and opportunities

Habitat protections

Sixty-three percent of Segment B is within South Rawlins Sage-grouse Core Area. The eastern portion of Segment B, including the foothills of the Medicine Bow Mountains, coincides with the Department’s Terrestrial Enhancement Priority for Platte Valley mule deer (Wyoming Game and Fish Department 2015b). This segment also overlaps significantly (96%) with the Department’s Terrestrial Crucial Habitat Priorities including sage-grouse core area protections and big game crucial range protections for

pronghorn, mule deer and elk. Segment B also encompasses 565 acres of private land protected under permanent conservation easements (Table 11).

Nearly 1,300 acres of Segment B are designated NSO by the BLM. There are no BLM ACECs, SMAs, or WSAs in this segment. The majority of Segment B overlaps with the BLM’s VRM Class III protection areas. The 39,151 acres classified as VRM Class III could be impacted by greater level of change on the landscape than other VRM classified lands. VRM Class III, however, requires partial retention of the existing landscape character, which could limit large-scale visual disturbances.

Table 11. Existing habitat protections in Segment B.

SEGMENT B	BLM NSO	CONSERVATION EASEMENTS	CRUCIAL HABITATS	SAGE-GROUSE CORE	VRM CLASS II	VRM CLASS III
Acres	1,286	565	38,226	25,092	496	39,151

Roads

Segment B contains 260.5 miles of roads (Table 12). From 2010-2019, six mule deer mortalities associated with vehicle collisions were recorded in Segment B. All were on I-80 and WY 130. Due to systematic underreporting, however, these six likely underestimate the number of deer-vehicle collisions in the segment.

The majority of roads in Segment B are two-track routes and only receive light local and recreational traffic. CR 400 (Rattlesnake Pass Road) bisects this segment and CR 404 (Pass Creek Road) runs along the northern edge. These gravel roads receive moderate use spring through summer. There are typically activity pulses during the fall hunting seasons. CR 404 and CR 406 receive light truck traffic from two active gravel quarry operations. The county roads that deer must cross have generally low traffic volumes and are not a significant obstacle. However, the development of these rural roads for energy or residential use could threaten stopovers in Segment B particularly along the Rattlesnake Pass Road.

WY 130 is a paved two-lane highway that overlaps Segment B. There has been an increase in daily traffic activity on WY 130 due to energy company trucks traveling from Colorado to Sinclair. Increasing traffic volume could pose the potential for the highway to become a larger barrier to mule deer movements. Each spring and fall, we set up Dynamic Message Signs along WY 130 to warn motorists of wildlife on the roadway. This strategy seems to affect driver vigilance and reduce wildlife-vehicle collisions.

Collar data indicate that deer move along the hogbacks south of I-80, but do not cross. From 2010-2019, however, there were several mule deer mortalities on I-80 in Segment B, indicating that deer attempted to cross the Interstate. As mule deer move towards I-80 in this segment, they encounter woven-wire right-of-way fences on either side of the Interstate. Little is known about mule deer movement in this area before the Interstate construction, however I-80 could now be an impermeable barrier to migration.

Table 12. Miles of mapped roads by type in Segment B.

SEGMENT B	BLM	COUNTY	USFS	LIGHT DUTY	INTERSTATE	STATE HWY	TWO-TRACK	US HWY	TOTAL
Miles	0	7.7	0	18.8	0.9	2.3	230.8	0	260.5
Percent	0%	3%	0%	7.2%	0.3%	0.9%	88.6%	0%	100%

Fences

Agriculture is the primary land use in Segment B therefore fences are necessary for livestock management and property delineation. There are approximately 44 miles of documented fence throughout Segment B (Table 13). Deer must negotiate 10-20 fences as they travel through the “arms” of Segment B. As with other segments, however, a comprehensive assessment of fence locations and types is lacking. Many of the fences in this segment are a multi-strand barbed or woven wire configuration, which likely limits deer movement.

Currently there are no domestic sheep operations in the allotments/pastures adjacent to WY 130, however a significant amount of woven wire right-of-way fences still exist. There are some locations where deer encounter long stretches of snow fence parallel to woven wire right-of-way fences which could be challenging to negotiate (e.g. milepost 4).

The 0.9 miles of snow fence west of WY 130 may dictate where deer can move across this roadway. Generally deer must move around long stretches of snow fence or find a gap to move through. In years with heavy snowfall, the gaps in the snow fences can drift shut making them impassable. These conditions require migrating deer to move further along the snow fences to cross and could increase energy expenditures. Snow fences may not pose the same level of hazard to migrating mule deer as other fence types however the siting of additional snow fences should be considered carefully as they could deter or completely prohibit mule deer from crossing WY 130.

The Department and other land management agencies have converted 7.2 miles of fence to a wildlife-friendly specifications in Segment B. Converting the following fences to wildlife-friendly specifications would be beneficial to deer in Segment B: WY 130 woven wire right-of-way fences (between I-80 and Pass Creek), CR 215S (Stock Drive Way) multi-strand barbed wire right-of-way fences, and CR 400 (Rattlesnake Road) woven wire right-of-way fences.

Table 13. Miles of mapped fence, snow fence, and converted fence in Segment B.

SEGMENT B	TOTAL FENCE	TOTAL SNOW FENCE	CONVERTED FENCE
Miles	44	0.9	7.2

Energy Development

The Overland Field, located in Overland Flats, is the largest oil and gas development in the Platte Valley mule deer migration corridor. There are 14 wells located in Segment B with additional development in close proximity (Fig. 6). These 14 wells include two idle oil wells, two plugged and abandoned gas wells, eight plugged and abandoned oil wells, and two unknown wells. One pipeline mirrors CR 400 and several others follow the I-80 corridor.

A company filed two Applications for Permit to Drill in 2003 and leased BLM land (T20N R83W Section 30) in 2004. The proposed well locations are in an extremely narrow portion of Segment B west of Sheephead Mountain. The BLM lease was subsequently terminated in 2015, due to a violation of wildlife stipulations. WOGCC currently classifies both wells as “Active Permits” but there have been no production status updates since November of 2015. It is likely that the development of these areas is deferred indefinitely.

Currently, the BLM has authorized leases on 8,882 acres in Segment B, with no pending leases or applications for permits to drill. The BLM’s potential for oil and gas development is generally low and all BLM lands in this segment are classified as having no coal potential.

The potential for wind and solar development is low given the coincidence with sage-grouse core habitat. However, extensive wind energy development will be occurring on the edges of this segment in the Chokecherry Sierra Madre Project Area. The impacts of wind development on deer and their habitats are largely unknown. Ongoing mule deer research within the Chokecherry and Sierra Madre Wind Energy Project Area should show us if any pronounced shifts in deer distribution, movement, or habitat use occurs during the construction and post-construction phases.

Mining

There are two active gravel quarries operated off of Pass Creek Road, north of this segment. These quarries are both relatively small and the impacts to migrating deer are likely low as deer typically move quickly through this area during migration. There are no other mining activities within Segment B and there is no information to suggest that mining will be a substantial future use.

Trails and recreation

There are no designated trails within Segment B and dispersed recreation is minimal given the land ownership pattern. The limited recreational uses include: off-road vehicles, hiking, hunting, horseback riding, camping, and shed antler collection. The WGFC regulation on shed antler collection encompasses the entirety of Segment B and should provide important protections for wintering and migrating mule deer.

Invasive species

Cheatgrass exists in this segment, although it is generally found along roadways. Threats of significant cheatgrass invasion remain high in Segment B.

Zoning and exurban development

The majority of private lands in Segment B are zoned for residential, agricultural, and mining use. The primary land use is agricultural production so these lands remain open, providing important space for migrating deer. There are 55 acres in this segment, near Oberg Creek, that are zoned residential single family. This is a small subdivision called Cherokee Trails and the activity around these homes and cabins

is typically seasonal (summer-fall). The subdivision overlaps stopover area. Expansion of this development or similar developments could present a risk to key habitats. Since a large portion of this segment is checkerboard the risk of wide spread exurban development is low.

Habitat improvement initiatives

The Department and partner agencies (BLM, SERCD, and private landowners) have conducted several habitat improvement projects for the benefit of mule deer in Segment B. Like other segments in the corridor, many of the shrub communities in Segment B are progressing into late-seral states and are heavily hedged. Prescribed burns in the Sheephead Mountain area were used to reintroduce disturbance into these systems and enhance shrub communities. Additional habitat treatments that mimic natural disturbances should be considered throughout Segment B. These habitat treatments could include brush mowing and prescribed fire.

The aspen stands throughout Segment B provide high quality forage and cover for mule deer. Habitat treatments, such as mechanical harvest of encroaching conifers, should be considered to improve the health of these stands. To prevent excessive herbivory from impeding the successful establishment of aspen sprouts in these stands, managers should consider using fencing or other techniques to limit ungulate browsing on aspen sprouts.

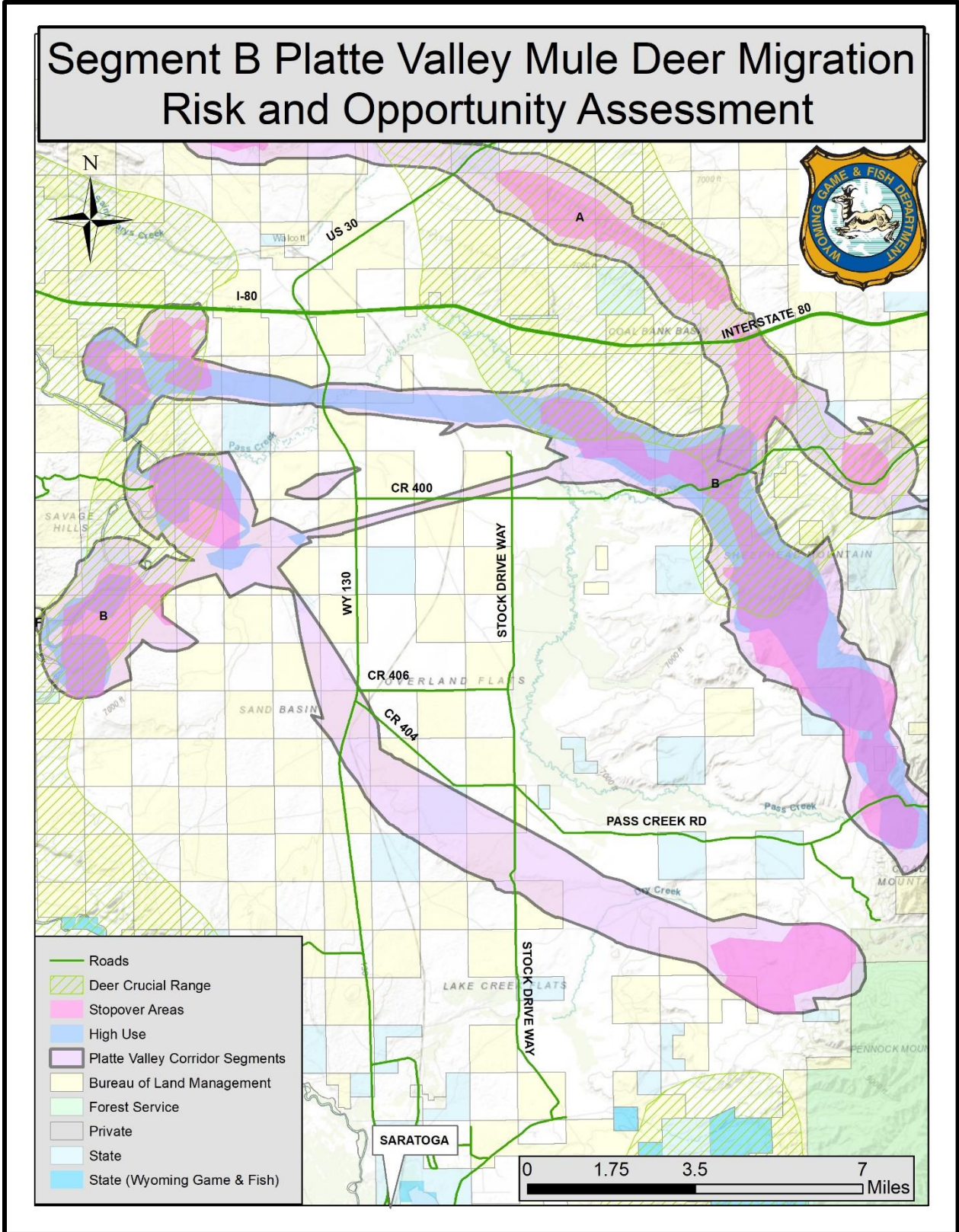


Figure 5. Segment B location and primary geographic features in the Platte Valley mule deer migration corridor.

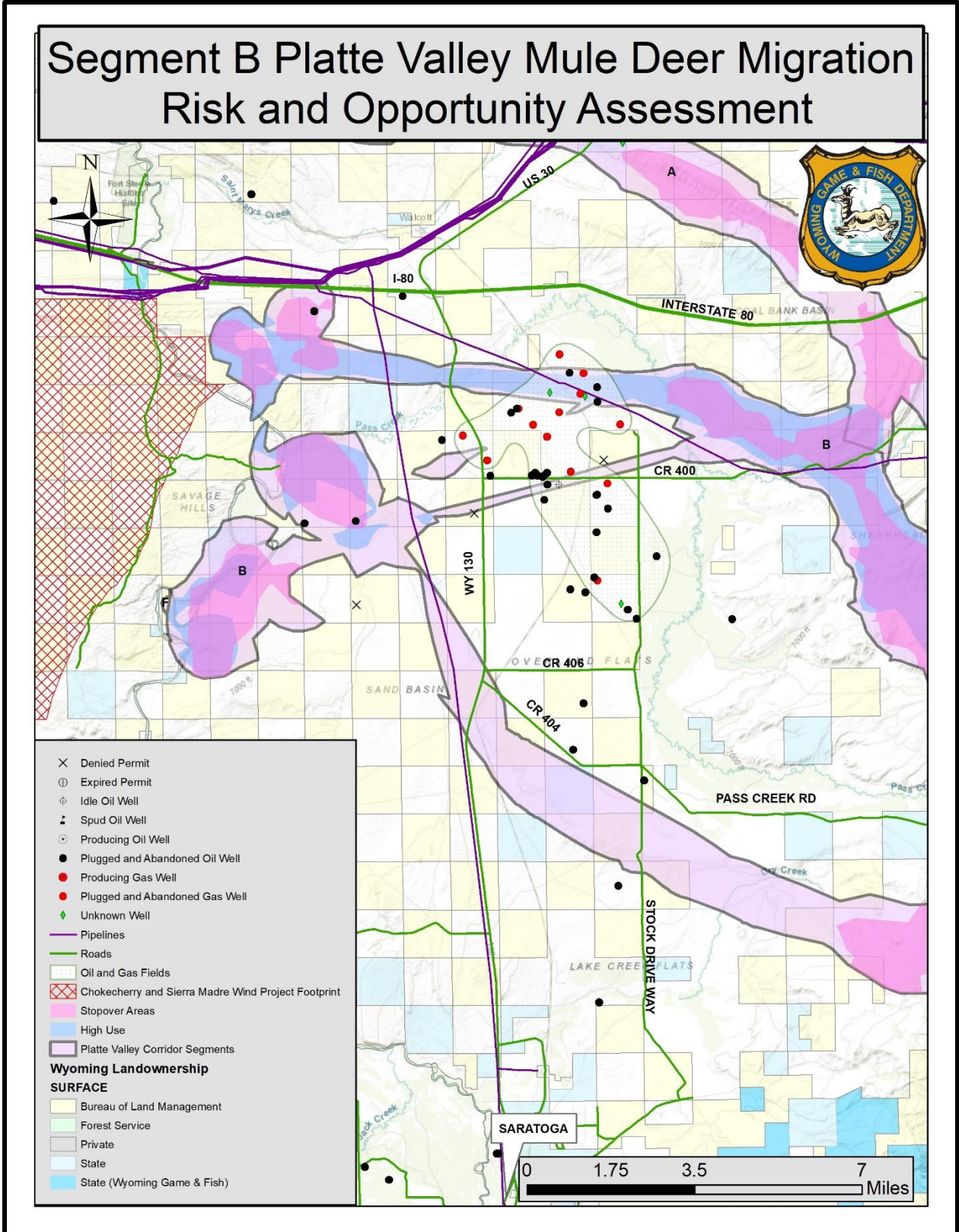


Figure 6. Important biological risks and opportunities in Segment B of the Platte Valley mule deer migration corridor.

Segment C (Cedar Hills)

Peak use: April 15 –June 1 (spring), October 15 – December 1 (fall)

Segment C is a medium and high-use portion of the corridor that extends from Cedar Ridge east of WY 130 northeast to Cedar and Savage creeks near the base of Kennaday peak (Fig. 7). The northeast terminus of this segment is within 0.5 miles of the Medicine Bow National Forest. Animals use this area during winter, and as stopover habitat before moving south towards Baggot Rocks as winter progresses. Eighty-three percent of the segment includes either stopover (75%) or high-use (8%) habitat. Animals move through the area on open ridges that offer good visibility and access to standing forage. This portion of the corridor provides critical connectivity between seasonal ranges and important opportunities for energy intake during migration. Access to forage is especially crucial in spring when animals leave winter range in an energy deficit.

Segment C includes a matrix of public (44%) and private (55%) lands. Agency ownership includes BLM, USFS and State of Wyoming, with the majority of public land in the southwest 1/3 of the segment (Fig. 8; Table 14). Habitat types in the segment that are important to mule deer primarily include sagebrush, juniper woodland and irrigated agricultural fields.

Table 14. Land ownership in Segment C.

SEGMENT C	BLM	USFS	PRIVATE	STATE	WGFC	OTHER	TOTAL
Acres	1434.6	312.1	3006.6	651.9	0	2.8	5408.1
Percent	26.53%	5.77%	55.59%	12.05%	0%	0.06%	100%

Risks and opportunities

Habitat protections

The majority of the segment (92%) lies within the South Rawlins sage grouse core area. The entirety of the segment also coincides with the Department’s Terrestrial Crucial Habitat Priorities (Wyoming Game and Fish Department 2015b), including big game crucial ranges for mule deer, antelope and elk. Big game crucial ranges carry the Department recommendation that human activity related to development on public land be avoided from Nov 15 –April 30. None of the 5,408 acres in Segment C are protected under conservation easements.

Roads

Two County Roads (CR 209 and CR 504) bisect Segment C (Table 15). Except for a short asphalt section east of Saratoga, both are gravel and receive moderate use. No state highways or other roadways with notable traffic volume overlap the segment. Two-track routes and light-duty roads facilitate access to undeveloped areas of public land, especially in the southwest portion of the segment. ORV use along these roads is relatively high prior to Thanksgiving as hunters look for elk. Activity, however, drops substantially in late November and is relatively low during winter and early spring when deer are likely to be most affected. Additional two-track or light duty road development in the southwest portion of

the segment should be considered carefully, given the density of deer that use the habitat and its geographic importance to the herd.

Table 15. Miles of mapped roads by type in Segment C.

SEGMENT C	BLM	COUNTY	USFS	LIGHT DUTY	INTERSTATE	STATE HWY	ROUGH / TWO-TRACK	US HWY	TOTAL
Miles	1	2	0	2	0	0	18	0	23
Percent	4.3%	8.7%	0%	8.7%	0%	0%	78.3%	0%	100%

Fences

Given that agriculture is the predominant land use in Segment C, fences that delineate boundaries and help to manage livestock are common. These fences primarily comprise multi-strand barbed wire constructions made from wood and wire, though a comprehensive assessment of fence locations and types in Segment C is lacking (Table 16). A very small portion of the Department’s Pennock Wildlife Habitat Management Area boundary fence coincides with the northeast portion of the segment. Efforts to improve the permeability of the fence could help to facilitate big game movement. Neither the Department nor other public land-management agencies have converted fences to a wildlife friendly design in this segment.

Table 16. Miles of existing fence mapped in Segment C.

SEGMENT C	TOTAL FENCE	PENNOCK FENCE	CONVERTED FENCE
Miles	11.42	0.05	0

Energy development

The potential for energy development, given current technologies, is relatively low in Segment C. Currently there are no authorized or pending oil and gas leases and no existing wells. The BLM classifies the potential for additional oil and gas development in the area as low. Similar to other segments in the corridor, there is no potential for coal development on BLM-owned land. Opportunities for wind and solar development also may be limited, given the segment’s coincidence with sage grouse core habitat. Currently there are no large-scale wind or solar developments planned for the area.

Mining

There are no ongoing, large-scale mining operations in the segment, with nothing to suggest that this will be a substantial future use.

Trails and recreation

There are no designated trails within the segment, though dispersed recreation is common on public lands (Fig. 8). This includes ORV use, hiking, hunting, horseback riding, camping and shed antler collection (starting May 1). Limiting disturbance during winter and early spring may help mule deer in this area to retain energy reserves essential to individual survival and reproduction. While dispersed recreation offers an important way for people to enjoy the landscape, substantial off-trail use increases the risk of invasive weed spread and creates “social” trails which can degrade habitat. Given the importance of the public land in the southwest 1/3 of the segment and the role that it plays in mule deer overwinter survival, further trail development in this area (designated or user-created) should be evaluated carefully.

Invasive species

Substantial opportunity exists to treat an ongoing cheatgrass invasion on BLM land in the southwest portion of the segment (Fig. 9). Following best practice, a treatment program would likely include an initial chemical application, followed by a full growing season of livestock deferment to allow perennial plants to recover. Two years of effective control are typical following treatment. Control varies in years 3 and 4 and largely depends on the response of native grasses and forbs in the first two years. Hence, a follow-up application will be necessary to achieve desired results.

Zoning and exurban development

Private land in Segment C is zoned entirely for residential, agricultural and mining use, with ranching as the predominant current use. Current zoning allows for a base residential density of 1 housing unit per 35 acres (Carbon County Board of Commissioners 2015.). Existing ranch land in the segment provides extensive open space and intact habitat. Fragmentation associated with rural subdivision, including fences, infrastructure, access roads, traffic and domestic pets, could compromise habitat integrity for migrating deer, and should be considered carefully.

Habitat improvement initiatives

The Department and partner agencies have conducted relatively few habitat improvement projects specifically for the benefit of mule deer in Segment C. The open space maintained by private landowners for agricultural operations, combined with a number of irrigated fields and wet areas, offers productive, intact habitat for deer. Additional treatment opportunities include invasive weed treatment on public land adjacent to CR 209, along with targeted juniper removal in that same area. Selective removals should focus on places with deeper soils, especially in draws where juniper encroachment can substantially alter hydrology. As with any juniper treatment, older age class trees present on these sections should be retained for thermal and hiding cover. When possible, as fences are replaced, or new fences are built, agencies and landowners should consider wildlife friendly designs. Finally, existing sagebrush and mountain shrub communities throughout the segment could benefit from mechanical treatments to diversify age class, increase the prevalence of forbs in the understory and improve nutritive quality. The overlap between Segment C and sage grouse core area necessitates additional planning and coordination for habitat enhancement initiatives such as these, along with careful design, project implementation and monitoring.

Segment C. Platte Valley Mule Deer Migration Risk and Opportunity Assessment

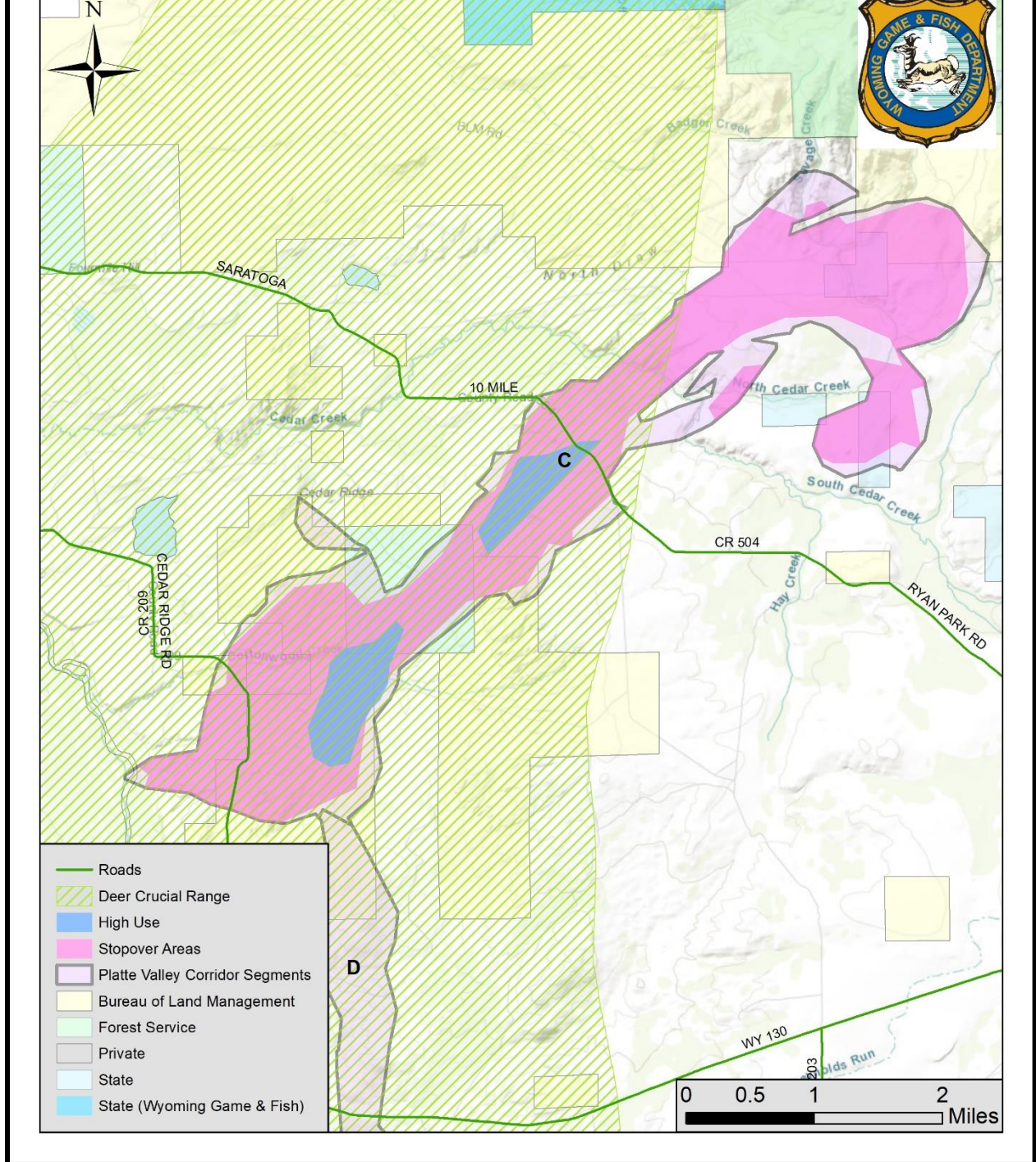


Figure 7. Segment C location and primary geographic features in the Platte Valley mule deer migration corridor.



Figure 8. Fire ring at a dispersed campsite on BLM land, immediately adjacent to ridges commonly used by migrating mule deer in the Platte Valley herd.



Figure 9. Evidence of a widespread cheatgrass invasion along cedar-encroached ridges in the southwest portion of Segment C.

Segment D (Beaver Hills/Baggott Rocks)

Peak use: March 15 –June 15 (spring), October 1 –December 1 (fall)

Segment D is the largest segment of the Platte Valley Migration corridor at approximately 52,572 acres making up almost 42% of the entire designated corridor. This segment includes migration routes extending from Colorado north to crucial winter range in the Beaver Hills and Baggott Rocks. Many of the mule deer that travel this segment move north from summer ranges in Colorado to winter in Wyoming in the fall, returning to southern summer ranges in the spring. Almost half (47%) of Segment D consists of important stopover (37%) and high-use areas (10%). The portion of the segment used by the most deer (high-use areas) are located between the Big Creek/Prospect areas to just North of Prospect peak, the area between Sixmile and Stovepipe Gulch, and the area north of Big Creek on the east slope of the Sierra Madres (Fig. 11). Much of this segment is in mixed mountain shrub habitat and forest fringe aspen communities covering a variety of land ownerships.

The mix of land ownerships within Segment D (Table 17) provides different opportunities to work with federal and state land managers and private landowners to implement habitat treatments for the benefit of mule deer. These different ownerships and managements have a variety of protections and potential risks to mule deer movements along this segment. Almost half of this segment is on federally owned land, especially in the higher elevations in the southern extent of the segment. As deer reach winter range in the Valley and lower elevation in the northern part of the segment, private land ownership predominates.

Table 17. Land ownership by acre and percent for Segment D.

Segment D	BLM	USFS	PRIVATE	STATE	WGFC	OTHER	TOTAL
Acres	16,123	10,089	23,506	2,713	0	141	52,572
Percent	30.7%	19.2%	44.7%	5.1%	0%	0.3%	100%

Risks and opportunities

Habitat protections

Sixty-two percent of Segment D lies within the South Rawlins sage grouse core area while 89% of the segment overlaps the Department’s Terrestrial Crucial Habitat Priorities (SHP 2015). Segment D contains most of the Prospect Mountain BLM Wilderness Study Area and skirts the edge of both the USFS Savage Run and Platte River Wilderness areas (1,605 acres). Additionally, there are BLM NSO stipulations for big game parturition areas, sage grouse leks, raptor nests, and recreation sites. Approximately two thirds of the southern portion of the segment is within VRM Class II protections that would likely limit extensive energy development (wind, solar, oil and gas) on BLM property. Impressively, 6,463 acres of private land are enrolled in Conservation easements within this portion of the migration corridor.

Roads

Segment D contains 280 miles of roads (Table 18). These roads range in size and traffic loads from rough two-tracks to state highways. Most of the roads have traditionally received light local and recreational

traffic. However, as population grows in the Valley and surrounding areas, traffic volume is likely to increase. WY 230 is a major travel route that is already experiencing increased traffic due to energy development in Colorado. The Wyoming Wildlife and Roadways Initiative, a collaborative effort to improve public safety and reduce the effects of roads on wildlife, identified WY 230 between mileposts 112-118 as a priority project area. The Many of the USFS and BLM roads within this Segment D experience heavy hunting traffic in the fall as well as recreational ORV use associated with both fall hunting and spring antler gathering.

Table 18. Miles of mapped roads by type in Segment D.

Segment D	BLM	COUNTY	USFS	LIGHT DUTY	INTERSTATE	STATE HWY	TWO-TRACK	US HWY	TOTAL
Miles	8	7	2	15	0	3	245	0	280
Percent	2.9%	2.5%	0.7%	5.4%	0%	1.0%	87.5%	0%	100%

Fences

Given the agricultural nature of much of the private and federal ownership in the southern portion of the Platte Valley, there are many fences within Segment D (Table 19) that are used to maintain grazing pastures/rotations and keep livestock off of roadways. As new fences are built, wildlife friendly designs are becoming more common. Between the Department, BLM, SERCD, and USFS a concerted effort has been made to convert old sheep fences and hazardous fences to wildlife friendly design. There are very few snow fences currently in Segment D (0.2 miles), however WYDOT may install more in the future to mitigate snow drifting across highway 230. WYDOT, likely would consult with the Department about construction design. Siting of additional fences should be considered carefully to avoid complicating deer movements.

Table 19. Miles of mapped fence and converted fence in Segment D.

Segment D	TOTAL FENCE	CONVERTED FENCE
Miles	81.35	16.45

Energy Development

The southern Platte Valley has relatively little energy development or potential for future development. There are currently no wind turbines or commercial scale wind energy projects within Segment D and, considering the acreages of VRM protections in the corridor, there is not likely to be much wind or solar development on BLM land. There are currently no authorized or pending oil and gas leases. Additionally, there are no oil and gas or coalbed natural gas wells present. The majority of Segment D (31,910 acres) is classified as low potential for oil and gas development. Currently, there are no large transmission lines identified.

Mining

There are no coal related mining activities in this portion of the migration corridor. Mining activities are limited to gravel mining and older mining claims on the forest.

Trails and Recreation

Approximately half of the acreage within this corridor segment is public land, and as such, there is a significant amount of pedestrian, equestrian and ORV recreation that occurs both within and around Segment D (Table 20). Deer hunting in this area is extremely popular. In 2013 the Department introduced a limited quota system, in part to reduce hunter crowding. This reduced traffic during deer season; however, the area remains popular among those hunting for other species, and among outdoor recreationists. In the past, shed antler hunting has brought an influx of people to this segment in late winter and early spring. However, the entirety of Segment D is included in the newly expanded shed antler regulation that prohibits antler collection on public land from January 1 to May 1, which will shift the timing of recreational uses associated with shed hunting (ORV use, hiking, domestic dog traffic, etc.) later into the spring.

Recreation associated with Platte River access (fishing, floating, dispersed and established campsites) and the wilderness areas (hiking, horseback riding, and dispersed camping) also contribute to the high levels of traffic in the area as well. Although mountain bike activity is currently relatively light in this area, this type of recreation is increasing along the Front Range and throughout Wyoming. Mountain bike and E-bike traffic is likely to increase outside of wilderness areas within this segment.

Table 20. Miles of mapped recreational trail within Segment D.

Segment D	PEDESTRIAN TRAILS	HORSE TRAILS	TWO-TRACK/ORV
Miles	0.16	0.55	246

Invasive Species

Although a more thorough invasive species inventory is needed for the Platte Valley, it is clear that invasive species substantially affect mule deer migration habitats, especially within Segment D. Over the past five years the Department, stakeholders, and conservation partners have treated approximately 3,000 acres of cheatgrass within this segment with additional acres treated in adjacent areas. Cheatgrass impact niche models indicate that the area in and around Segment D has a high probability of dominant cheatgrass occurrence (over 50% cover). Leafy spurge has affected the North Platte River riparian area within Segment D and has had major impacts to the riparian vegetative communities where these infestations occur. Other invasive plant species are present within this segment. A more thorough inventory is needed to better quantify infestations and appropriate treatment options.

Zoning and exurban development

The majority of private land within Segment D is zoned for residential, agricultural, and mining use (Table 21). Provided these areas stay zoned as RAM, residential building should be limited to 1 housing unit per 35 acres. However, concerns have arisen over the use of retroactive conditional use permitting in the area to circumvent current zoning regulations. At the base of the Sierra Madres a relatively small

number of acres are zoned as rural residential agriculture and residential single family. These zoning designations allow for greater exurban development. We recommend that this zoning district remain limited within the corridor.

Table 21. Private land zoning within Segment D.

Segment D	RAM ¹	RD ²	RRA ³	FPSR ⁴	TOTAL
Acres	23,508	35	67	0	23,610
Percent	99.6%	0.1%	0.3%	0%	100%

¹RAM: Residential, Agricultural, and Mining ²RD: Residential ³RRA: Rural Residential Agriculture

⁴FPSR: Forestry Production and Seasonal Recreation

Habitat improvement initiatives

The Department, along with collaborating agencies (BLM, USFS, SERCD, CCWP, Wyoming State Forestry, and private landowners), has focused significant habitat efforts (Fig. 12; Table 22) in and around Segment D as it has been a well-known high-use area for deer for some time. These collaborative habitat projects have more recently been coordinated under the PVMDI and PVHP efforts and now receive priority within the designated migration corridor. Mixed mountain shrub, sagebrush, and aspen communities within this segment are trending toward older age classes due to a lack of natural disturbance, such as fire. As such, habitat treatments simulate natural disturbance through methods like mechanical shrub treatments, prescribed fire, juniper thinning and aspen enhancements. Cheatgrass presence within the segment is substantial. Coordinated cross-boundary treatments have been implemented to mitigate spread in this area. Additional large-scale, multi-jurisdiction habitat improvement efforts likely will continue through approval of the USFS LaVA project.

Impacts of wildfire have affected the western reaches of this segment in the past few years with nearly 6,000 acres of Segment D burned by the Beaver Creek (2016) and Ryan (2018) fires on the East slope of the Sierra Madres. The Mullen Fire (2020), ongoing at the time of writing, likely will also have a substantial influence on habitat quality and availability in Segment D. These fires were large in scale and some areas burned severely. For the most part, the fires have diversified forest communities and age classes, increased herbaceous forage quantity and quality, and stimulated aspen growth. Taken together the fires provided overall benefit to the mule deer habitat. However, this kind of disturbance also can bring invasive species, especially cheatgrass. These areas remain closely monitored by the USFS, the BLM, CCWP, and the Department and have been aerially treated with herbicide post-burn to mitigate cheatgrass spread.

Table 22. Habitat treatments in Segment D.

Segment D	ASPEN TREATMENTS	INVASIVES	JUNIPER REMOVAL	SHRUB TREATMENTS	RX BURN	WILDFIRE
Acres	15.9	2,928	543.4	65.7	1,329	5,994

Bottlenecks

We evaluated three areas in Segment D as potential bottlenecks. At this time, however, field managers do not believe that animals are either geographically or behaviorally restricted in a way that meets the criteria for a bottleneck. Areas under consideration included two cross-valley portions of the corridor that extend from the east slope of the Sierra Madres to the foothills of the Snowies (Fig. 10). Deer making these movements cross a variety of landownerships (especially in the southern section) and navigate the increasingly busy Highway 230. Both road crossing locations are identified as priority points in the Wyoming Wildlife and Roadways Initiative. Much of the private land within these cross-valley portions are zoned as RAM, which helps maintain open space and forage resources associated with the intact ranches. However, if zoning is either changed or circumvented through conditional use permits in these areas the potential for expanded exurban development could affect these cross-valley movements. Additionally, increased traffic on Highway 230, associated ROW fencing, and additional snow fences could create barriers as well.

We also evaluated the slender piece of the segment along the North Platte River between the Beaver Hills area and Baggott Rocks as a potential bottleneck, based on the BBMM output. Years of field observations, however, suggest that the current corridor footprint does not necessarily reflect the entire area used by mule deer.

Segment E Platte Valley Mule Deer Migration Risk and Opportunity Assessment

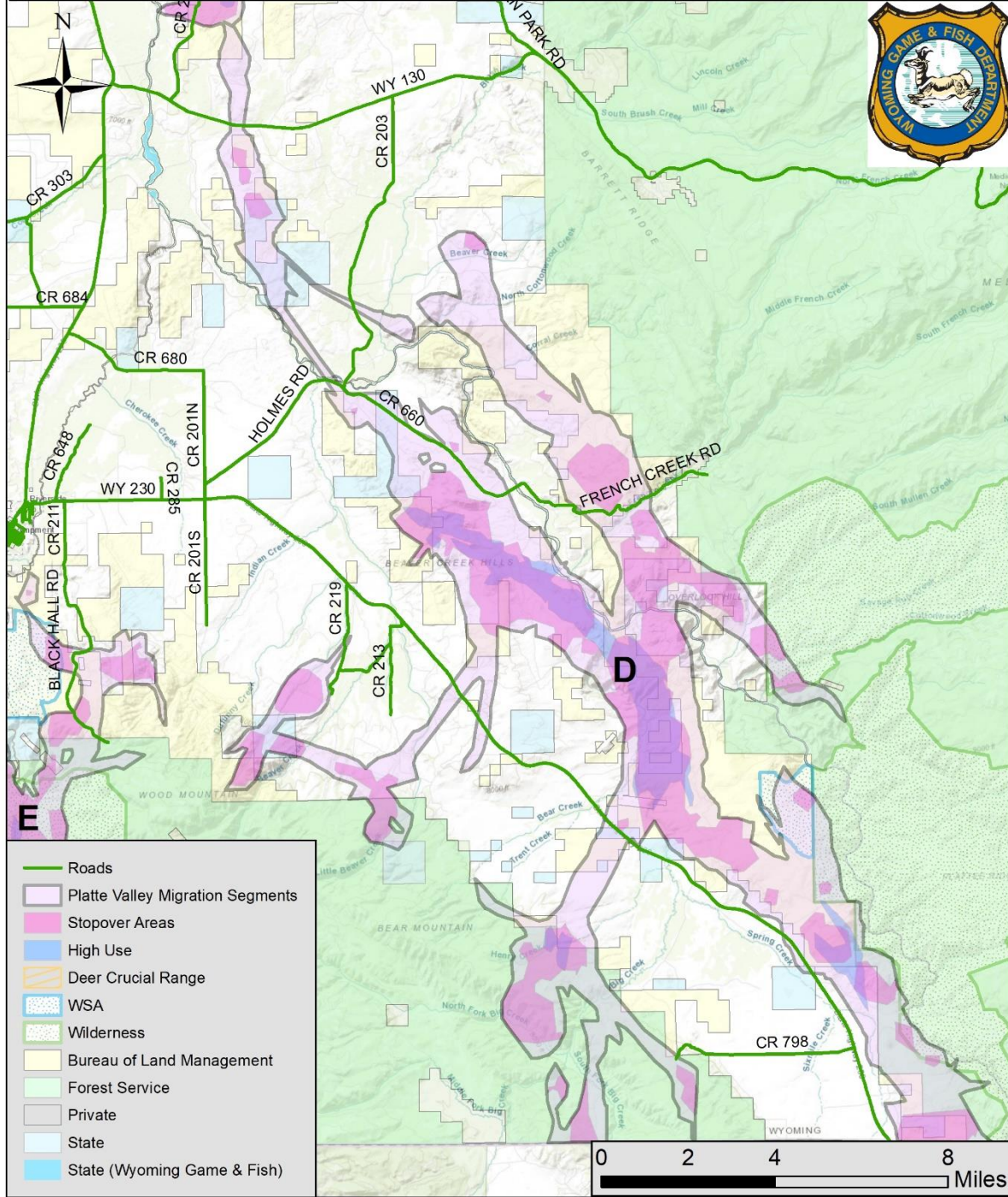


Figure 10. Segment D location and primary geographic features in the Platte Valley mule deer migration corridor.

Segment D Platte Valley Mule Deer Migration Risk and Opportunity Assessment

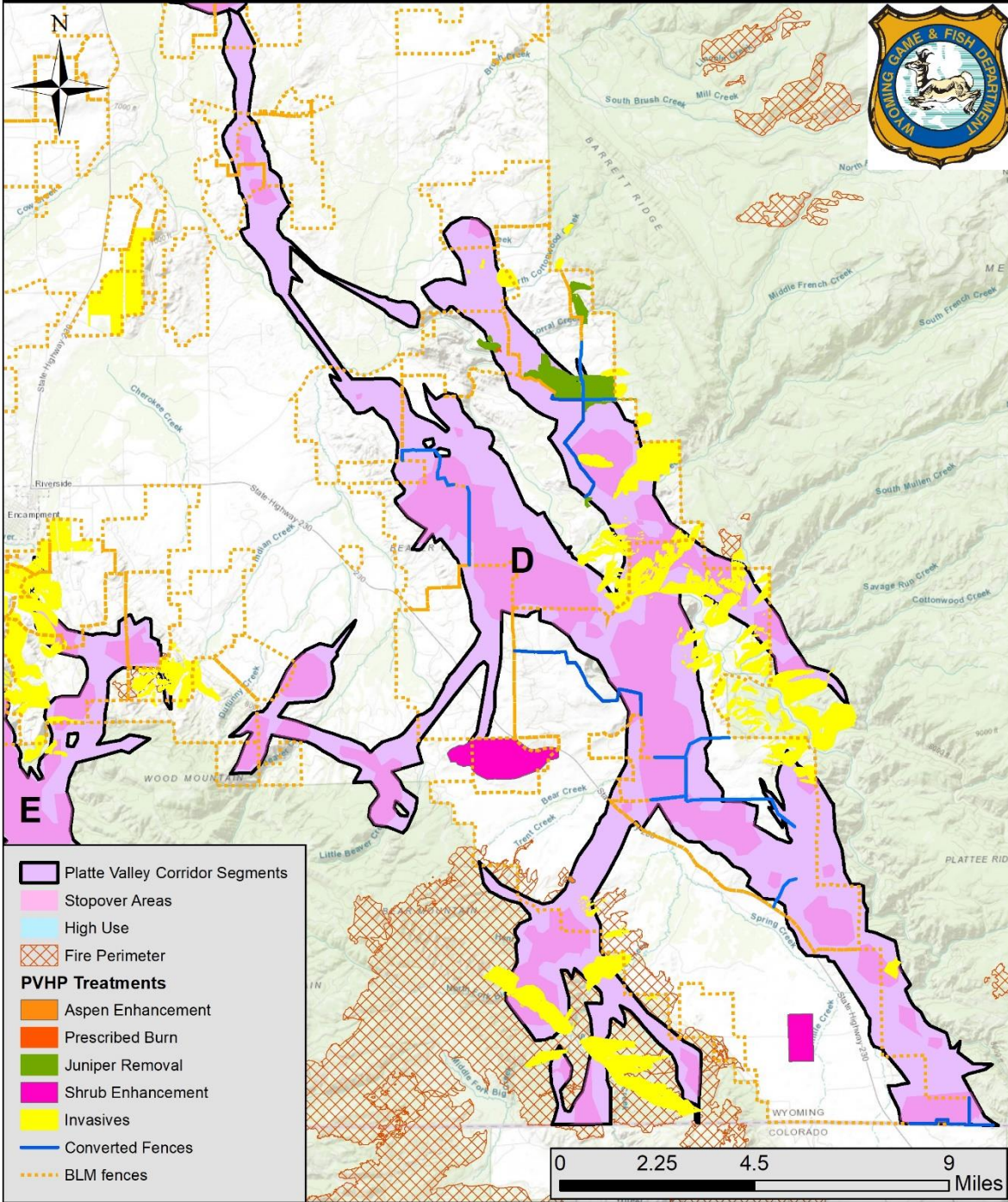


Figure 11. Important biological risks and opportunities in Segment D of the Platte Valley mule deer migration corridor.

Segment E (Encampment River)

Peak use: March 15 –June 1 (spring), October 1 –December 1 (fall)

Segment E represents the southwestern portion of the corridor. Mule deer move from high elevation summer habitats in both the Park Range and the Sierra Madres down the Encampment River drainage to where they winter in the mixed mountain shrubs in the foothills above the town of Encampment (Fig. 13). Over 75% of this segment is in federal land ownership with the most crucial winter use areas on both BLM and private lands at lower elevations (Table 23).

Segment E contains more summer range than Segment D, with a shorter movement from summer to winter ranges. Thus, much of the segment is in timbered summer habitats transitioning through aspen and mixed mountain shrub and sagebrush communities on winter range. Over 50% of the segment includes stopover sites, likely due to the relatively short migration path, varied topography and available high quality habitat.

Table 23. Land ownership in Segment E.

Segment E	BLM	USFS	PRIVATE	STATE	WGFD	OTHER	TOTAL
Acres	3,093	7,147	2,346	816	0	64	13,466
Percent	23.0%	53.1%	17.4%	6.0%	0%	0.5%	100%

Risks and opportunities

Habitat protections

Almost half of the corridor is within identified big game crucial habitats (SHP 2015). A large portion (42%) of this segment is within the Encampment River Wilderness area and the Encampment River Canyon WSA (Table 24). Additionally, Segment E is also only 2.5 miles west of the Huston Park Wilderness. Thus, much of the segment is under protections associated with both USFS and BLM wilderness areas. This keeps road densities low, limits motorized recreation, and provides excellent security cover for migrating deer. However, wilderness protections also limit the variety and scope of habitat projects that can be conducted. Currently, no conservation easements have been established within the segment.

Table 24. Existing habitat protections in Segment E.

Segment E	BLM NSO	WSA	Conservation Easements	Crucial Habitats	Wilderness	Sage-Grouse Core
Acres	26	1,153	0	6,457	4,495	0

Roads

Road densities in Segment E are relatively low, likely due to the amount of wilderness and WSA designations in this area (Table 25). The most abundant road types are two-tracks, which see substantial use from vehicles, ORVs, pedestrians, horseback riders and mountain bikers. Both county road 353 (Finley Hill Rd.) and 211 (Blackhall Rd.) are seeing increased traffic associated with fishing, floating, and camping on the Encampment River.

Table 25. Miles of mapped roads by type in Segment E.

Segment E	BLM	COUNTY	USFS	LIGHT DUTY	INTERSTATE	STATE HWY	TWO TRACK	US HWY	TOTAL
Miles	0	4	1	4	0	1	36	0	46
Percent	0%	8.7%	2.2%	8.7%	0%	2.2%	78.2%	0%	100%

Fences

Segment E contains cattle grazing allotments on federal land, and the majority of private land is in ranching operations. Fences are important to maintain proper grazing management and to keep livestock off roadways. Historically, there was quite a bit of domestic sheep grazing in the Sierra Madres, with many miles of woven wire sheep fence (Table 26). As new fences are built, we encourage wildlife friendly designs.

Table 26. Miles of mapped fence and converted fence in Segment E.

Segment E	Total Fence*	Converted Fence
Miles	12	0

*Fence mileage likely is underreported.

Energy Development

Similar to Segment D, the southern Platte Valley has relatively little energy development or potential for future development. Due to the wilderness protections in this segment, it is unlikely that energy development of any type will impact the corridor directly. There are currently no authorized or pending oil and gas leases within the segment. Additionally, there are no oil and gas or coalbed natural gas wells present. The majority of Segment E (4,878 acres) is classified as low potential for oil and gas development. Currently, there are no large transmission lines identified in this area.

Mining

There are no coal related mining activities in this portion of the migration corridor. Mining activities are limited to gravel mining within state land in the northwest arm of the segment and older mining claims on the forest. There is recent interest in developing a Limited Mining Operation (15 acres) on State land

within stopover habitat in this segment of the corridor. The Department has worked with the project proponent and State lands to minimize the potential impacts of this mining development, consistent with EO 2020-1.

Trails and Recreation

Segment E contains portions of the Encampment River Trail, which begins on BLM, continues south into the USFS Encampment River Wilderness, through to the Hog Park area and into Colorado. The trail sees a significant amount of recreational use from anglers, hikers, horseback riders and mountain bikers especially near the trailhead associated with the BLM Odd Fellows Camping area. Recreational use tapers off farther into the wilderness, mostly due to downed trees on the trail. Both wilderness and non-wilderness areas are used heavily during hunting season with associated traffic increases in the fall. The area is also a popular destination for spring bear and lion hunters, as well as other outdoor enthusiasts. The development of a ski resort on Green Mountain has occurred 5 miles west of this segment, which combined with likely future developments and recreational opportunities associated with the resort could potentially have impacts on migrating deer.

Invasive Species

Cheatgrass is a significant problem at the lower elevations of this migration segment. Coordinated efforts between partnering agencies have ensured large-scale cheatgrass treatments on BLM and USFS fringes to moderate cheatgrass infestations within and adjacent to the segment. The BLM and CCWP have treated 830 acres of cheatgrass within the segment as well as 118 acres of other invasive species on USFS property boundary. This segment is also within an identified area showing a high probability of dominant cheatgrass occurrence (Noseworthy et al. 2015).

Zoning and exurban development

Segment E only contains 17.4% private land, but of that private land 99.3% is zoned for residential, agricultural, and mining use (Table 27). As mentioned previously, however, a ski resort was recently developed less than 5 miles west of the corridor on Green Mountain. This may indicate an ability to change zoning quickly in the area to accommodate desired developments. Additionally, this kind of recreational change may exacerbate development pressures in the area. Given the substantive effects that commercial and residential developments can have on habitat integrity, changes to zoning come under careful consideration.

Table 27. Private land zoning in Segment E.

Segment E	RAM ¹	RD ²	RRA ³	FPSR ⁴	TOTAL
Acres	2,356	8.3	0	7	2,371
Percent	99.3%	0.4%	0%	0.3%	100%

¹RAM: Residential, Agricultural, and Mining ²RD: Residential ³RRA: Rural Residential Agriculture

⁴FPSR: Forestry Production and Seasonal Recreation

Habitat improvement initiatives

Most of the habitat improvements completed in this segment over the past several years have addressed invasive weeds. This is, in part, due to the large amount of wilderness that precludes some habitat improvement activities. Based on recent habitat assessments, the mixed mountain shrub, sagebrush and aspen communities are trending toward older age classes due to a lack of natural disturbance. However, this segment likely will be part of additional large-scale, cross-boundary habitat treatment efforts with the approval of the USFS LaVA project at the Forest fringe outside of wilderness particularly around Purgatory Gulch and Wood Mountain.

Bottleneck

The majority of Segment E is within a topographical bottleneck contained within the Encampment River Canyon. Steep slopes that border the river naturally funnel animals into a 1-2 mi wide expanse that extends along the river corridor. The river and associated habitat is clearly of great importance to this segment of the migration given the high proportion of area identified as stopover and its proximity to winter range. Much of the Encampment River Canyon bottleneck overlaps the Encampment River Wilderness and is protected from development. However, recent increases in recreation could potentially impact mule deer use and movement. Additionally, Wilderness Study Areas came under evaluation for reduced protections over the past few years. The potential for relaxing wilderness regulations could negatively affect this segment.

Segment E Platte Valley Mule Deer Migration Risk and Opportunity Assessment

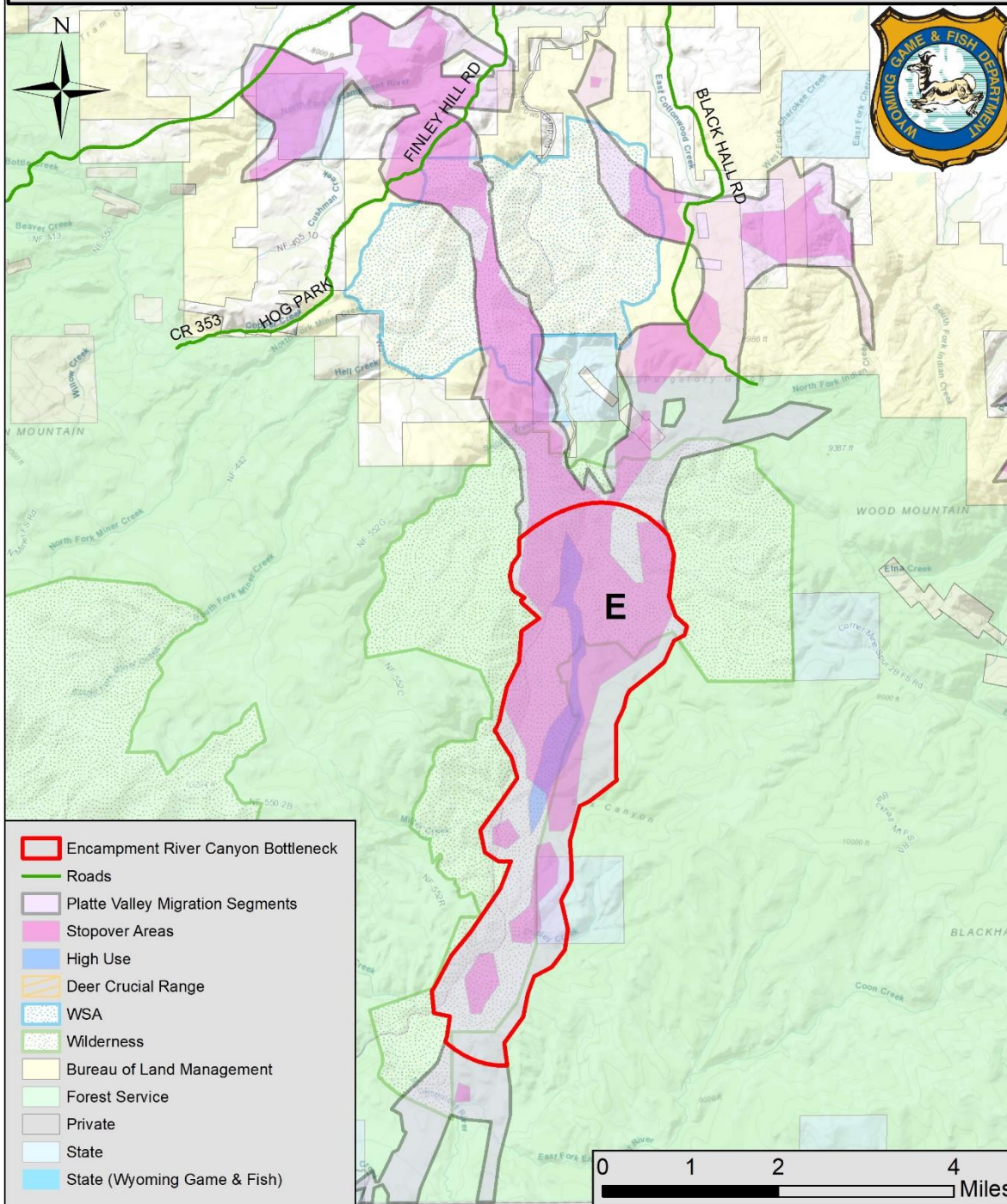


Figure 12. Segment E location and primary geographic features in the Platte Valley mule deer migration corridor, including the Encampment River Canyon bottleneck.

Conclusions

Migration is a means to survive in places that are otherwise unsuitable for life year-round. The Platte Valley mule deer migration corridor represents a critical pathway for more than 5,000 mule deer to move between seasonal ranges. Diverse stakeholders, including federal and state agencies, local governments, landowners and the public, have worked tirelessly together to identify, designate and improve the corridor. This Biological Risk and Opportunity Assessment is intended to help inform continued conservation.

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